## In Re:

# *DE 10-195 PSNH/LAIDLAW BERLIN BIOPOWER*

# DAY 3 - AFTERNOON SESSION ONLY January 26, 2011

STEVEN E. PATNAUDE, LCR NO. 52

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6	Reptg. PUC Staff: Suzanne G. Amidon, Esq.	7		
7	Edward N. Damon, Esq. Thomas C. Frantz, Director/Electric Div.	8		
8	George R. McCluskey, Electric Division	9		
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Page 5 Page 7 PROCEEDING PPA was signed or is it that which is applicable at the 1 1 (Hearing Resumed at 1:35 p.m.) 2 2 time? And, the answer is, it's for that RSA CHAIRMAN GETZ: Okay. We're back on the 3 requirement, which is applicable at the time. Not to 3 record in DE 10-195. And, turning to Ms. Hatfield. 4 be confused with the Power Purchase Agreement pricing 5 MS. HATFIELD: Thank you, Mr. Chairman. 5 under the RECs, which has a fixed date for the law, and Good afternoon, panelists. the prices are based on that fixed date. 6 6 WITNESS LONG: Good afternoon. 7 But, in regard to this Item 3, which 7 WITNESS LABRECQUE: Good afternoon. 8 8 only applies to certain measurements that would be WITNESS SHAPIRO: Good afternoon. 9 applicable to Cumulative Reduction Factor, the RSA 9 WITNESS LARGE: Good afternoon. 10 reference here is as it may exist from time to time. 10 11 BY MS. HATFIELD: 11 Q. And, so, just if I can give you an example just to help **12** Q. Mr. Long, at the end of our morning session you had an 12 further clarify that, for purposes of Paragraph 3, if 13 exchange with Mr. Shulock that confused me. And, do 13 the Class I REC requirement were to either decrease or 14 you recall what that exchange was about? 14 increase, that's what you would look at to determine 15 A. (Long) No. I'm not sure what you're referring to. 15 how this provision is put into place? **16** Q. I thought you were referring to the new Provision 16 A. (Long) Yes. 17 Number 3 on Exhibit 9 (Rev. 1). And, I thought it had 17 Q. Are these all of the conditions that PSNH would be 18 something to do with, actually, it was the -- it was 18 willing to support in terms of changes to the PPA? 19 the change from Number 9, which had a three -- a Term 3 19 A. (Long) I guess the answer is "yes", because I haven't 20 20 seen any other. and a Term 4, and the number 4 related to beyond 2025. 21 Do you recall that Provision 4 from the original Number **21** Q. In Provision Number 1 in the Revised Exhibit 9, you 9? describe this as giving some more clarity to just how 22 22 23 A. (Long) Yes. 23 much of the output of the plant customers are committed 24 Q. And, then, in Number -- in the Revised Number 9, you 24 to purchase, is that right? Page 6 Page 8 1 had explained that some of the provisions in 3 and 4 1 A. (Long) I think that -- that's correct. I think I would characterize it as a "cap". You know, the maximum 2 had been combined into just number 3, is that right? 2 3 A. (Long) Yes. 3 amount that would be purchased under the Power Purchase **4** Q. And, then, he was asking you, he said something to the 4 Agreement. effect of "doesn't the PPA have a date with respect to 5 5 Q. And, am I correct that the current PPA required that the RPS law and -- or with respect to REC purchase PSNH purchase on behalf of ratepayers 63 megawatts of 6 6 7 requirements?" And, I think you said "yes". Do you 7 recall that? 8 A. (Long) No. But it's Exhibit A, which has a winter 8 A. (Long) Yes. And, I also indicated I would have further 9 rating and a summer rating. And, what Appendix A says discussions over lunch on that, to clarify the third, is "The Facility will be designed to have a net 10 10 Number 3 matter there. electrical output at standard conditions of 11 11 12 Q. And, now, the PPA, I think what you were both referring 12 approximately 64 megawatts (winter) and 61 megawatts to, but I'm not sure I got it perfectly clearly, were 13 (summer)." 13 14 you two talking about the fact that the PPA requires 14 O. And, under the current draft of the PPA, do you believe 15 REC purchases starting in 2014 for 20 years? 15 that you could have purchased 65 -- excuse me, 16 A. (Long) Well, I can explain what the issue is, if you 16 67.5 megawatts? want me to? 17 17 A. (Long) I think it's a matter that could be argued, 18 Q. Okay. That would be great. Thank you. because it says "approximately 64", and it does not 18 **19** A. (Long) Now I think I know what you're referring to. 19 specify the maximum amount. Whereas, Item Number 1, 20 Yes, I think the question under Item Number 3 is, when 20 this condition does specify a maximum amount. we refer to "excess RECs", to what law does it apply? 21 Q. And, do you recall that you were asked by Attorney 21 22 To what New Hampshire REC requirement are we referring 22 Boldt about the possibility of federal legislation that

to? And, as written here, it refers to RSA 362-F.

And, the question was, is it that as of the date the

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facility?

might impact some of the attributes of the Laidlaw

Page 9 Page 11 1 A. (Long) Yes. represent that anybody agrees on it, agrees with this. 1 **2** Q. Are you aware of any effort to change the New Hampshire 2 O. Thank you. Going to Item 4 -- actually, before I do RPS in the current legislative session? 3 that, Item 3 proposes that any payments to Laidlaw in 4 A. (Long) I haven't personally read anything. I was 4 excess of the market price for excess RECs would flow informed today that there is a bill before the 5 into the Cumulative Reduction Account, is that correct? Legislature. I have not reviewed it. 6 A. (Long) Yeah, I think that's correct. If I can say it 6 7 Q. And, do you know if any aspect of that legislation 7 slightly differently, that the actual price paid for might impact the types of facilities that qualify for 8 the REC would be compared with the value that was Class I? 9 9 received for that REC, and any difference would go into 10 A. (Long) Again, I have not read any legislation to date the Cumulative Reduction Factor. 10 11 that may be new or proposed. 11 Q. Okay. So, potentially, this could build up, the 12 Q. And, if the definition of "Class I" was expanded to 12 balance in the Cumulative Reduction Account, relative 13 include, say, large hydro, that might have an effect on 13 to the current form of the PPA? (Long) It could build it up or it could reduce it. 14 REC prices that would tend to drive them downward, 14 A. 15 would you agree? 15 Q. Okay. If it were to build it up, increase it, it would 16 A. (Long) All else being equal, yes, unless the actual still be subject to the market value cap that we 16 17 percent requirement was increased along with it. 17 discussed earlier today, correct? 18 MS. HATFIELD: One moment please. (Long) Yes. 18 A. 19 (Atty. Hatfield conferring with Mr. 19 Q. In fact, it would probably increase the risk that the 20 Traum.) 20 cap would come into effect and some of this value would 21 MS. HATFIELD: Thank you, Mr. Chairman. 21 never be realized by customers? I have nothing further at this time. 22 22 A. (Long) Again, it depends on your assumptions and CHAIRMAN GETZ: Thank you. Ms. Amidon. 23 23 scenarios for the future. It could go either way. It MS. AMIDON: I've asked Mr. McCluskey to 24 24 could decrease the risk, I suppose, just as easily as Page 10 Page 12 conduct this examination. it could increase the risk. 1 1 2 MR. McCLUSKEY: Thank you. 2 Q. Okay. With regard to 4, you said you didn't think BY MR. McCLUSKEY: 3 there was any agreement among the parties at the tech session yesterday. But I seem to recall there was **4** Q. Mr. Long, I'm going to jump around, not necessarily go 4 in order. Item 3, "Excess RECs". I think it's been considerable agreement that the change from a \$34 to 5 5 established that the formula that's reflected in this \$30 base price would have no material impact on the PPA 6 6 revision does not include Schiller, that's correct? 7 prices, is that correct? 8 A. (Long) That's correct. A. (Long) I guess the way I would say it is that Item 4 Q. You would agree that there was no agreement among the 9 all by itself does not result in any change in prices. parties that discussed the first version of this Thank you. In regard to 2, the interest rate that's 10 10 Q. set forth in two, I think is the same interest rate 11 exhibit, there was no agreement among the parties that 11 12 it was appropriate to exclude Schiller? 12 that was in 2 in the first draft. I don't recall any 13 A. (Long) Well, yes. I would go beyond that an say 13 discussion on whether that interest rate was 14 "there's no agreement on any of these." I've just 14 appropriate. Would you agree with that? 15 indicated this is something that the parties to the PPA 15 A. (Long) As I said, no party has represented that they 16 agree with this, other than the parties to the PPA. could accept as conditions. And, I'm not representing 16 But this is the same interest rate that's specified in 17 that anybody else has said they're for or against any 17 18 of these conditions. the Purchase Power Agreement. 18 19 Q. Okay. And, so that applies to the 2025 issue. The 19 O. Item 1, this -- I calculate that this increase from 20 combining of the 3 and 4 into 3, under the Revised, is 20 63 megawatts, which we've been modeling this project 21 not -- there's no intent to address that 2005 [2025?] 21 on, to 67.5, would add \$114 million that customers 22 issue here, is that correct? 22 would have to pay over the 20 years of the contract,

(Long) I think the 2025 issue, if you will, is

addressed by Item Number 3. But I wasn't trying to

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assuming the 87.5 capacity factor. Does that seem --

does that comport with your calculations or does it

Page 13 Page 15 seem reasonable? 1 fact, vary depending on and be an issue potentially in 1 this PPA? **2** A. (Long) Are you saying that, compared to a number of 63, 2 that we would buy more power and RECs and pay more, and 3 A. (Long) Yes. It's a potential issue. I agree. your calculation yields some number? **4** Q. Would you agree that prices during some months are, on 4 5 O. You would -- if the output of the capacity was average, certainly higher than other months of the increased, you'd buy more of every product, energy, 6 year? 6 capacity, and RECs, at the -- presumably at the same 7 A. (Long) Historically, I think higher loads, 7 prices in the PPA. And, that would increase the winter/summer, tend to yield higher prices. 8 8 revenues that Laidlaw would receive by 114 million. 9 Q. If you were looking to get more value perhaps from this **10** A. (Long) I haven't made that calculation, but the concept 10 PPA, and one way to perhaps reduce risk is putting a 11 is correct. If you get more product, you pay more. 11 cap on megawatts, but couldn't you do the same thing **12** Q. You said that you thought that 67.5 would go somewhere 12 for output megawatt-hours? 13 to resolving the measurement issue. I'm not 13 A. (Long) There's nothing in the PPA that does that, that 14 understanding that. The existing facility -- my would do that. So, I don't see that as a viable 14 15 understanding is that this increase would come about by 15 option. 16 the replacement of the existing turbine generator that 16 Q. Did you attempt to do that in the PPA? 17 was intended in the initial facility with a new steam 17 A. (Long) No. No. 18 turbine. And, so, I'm not understanding why it would MR. FRANTZ: That's all the questions 18 19 be easier to establish what the output is for a 19 I've got. CHAIRMAN GETZ: Commissioner Below. 20 facility with a new turbine, compared with a facility 20 21 with an existing turbine? 21 CMSR. BELOW: Thank you, Mr. Chairman. 22 A. (Long) Well, Appendix A says "approximately 22 Good afternoon. 23 64 megawatts", so someone might argue "67 is 23 MR. SHULOCK: Excuse me. 24 approximately 64." I don't know what position people 24 WITNESS LONG: Good afternoon, Page 14 Page 16 might take. But Appendix A says "standard conditions Commissioner. 1 1 CHAIRMAN GETZ: Mr. Shulock, yes? 2 of approximately 64." So, if they put in a turbine 2 that theoretically can operate at 67, but it only MR. SHULOCK: Before the Commission 3 3 operates at 65 or 64 or 63, I would think, you know, 4 4 begins, may I ask a few follow-up questions, based upon people -- it could well lead to a discussion. 5 the clarification that Mr. Long provided, based upon his 5 MR. McCLUSKEY: I'll hand it over to Mr. 6 discussions over the lunchtime? 6 7 Frantz. 7 CHAIRMAN GETZ: Well, I guess we were BY MR. FRANTZ: 8 going to get some clarification over the lunchtime. MR. SHULOCK: I believe he clarified it Q. Mr. Long, earlier in your testimony, which seems like 9 weeks ago now, it was probably only yesterday, or 10 10 on the stand. CHAIRMAN GETZ: Well, what I wanted to 11 perhaps on Monday, you mentioned that part of the PPA 11 12 was to not make some of the mistakes that perhaps you ask, is that all of the clarification that was going to be 12 made in the 1980s with the qualifying facilities and provided? 13 13 MR. BERSAK: I believe that it is. 14 the orders approving them. Do you remember that? 14 15 A. (Long) Yes. 15 Mr. Chairman. 16 Q. And, wasn't one of the perhaps errors in retrospect CHAIRMAN GETZ: Okay. 16 that the Commission approved orders at certain megawatt MR. BERSAK: I think Mr. Long adequately 17 17 18 levels that, in fact, when the facilities were then 18 described what the proposed or potential change in 19 financed and built were substantially larger than what 19 Paragraph 3 of Exhibit 9 was intended to do. 20 was estimated or expected to be built? CHAIRMAN GETZ: Okay. I guess we'll 20 21 A. (Long) Yes, that was an issue, in some facilities. 21 permit inquiry onto that issue. And, I see Mr. Edwards is 22 Q. So, do you agree that perhaps having a fixed capacity now here, and you're raising your hand, sir? 22 23 would help alleviate that? In fact, you just discussed 23 MR. EDWARDS: Yes. I was unable to 24 attend any earlier today. And, I'm wondering, in light of with Mr. McCluskey that what's approximate would, in 24

DAY 3 - AFTERNOON SESSION ONLY - January 26, 2011 DE 10-195 PSNH/LAIDLAW BERLIN BIOPOWER Page 17 these changes to the PPA, if I could also cross Mr. Long 1 1 with just a few questions? 2 2 3 CHAIRMAN GETZ: On the Exhibit 9? 3 MR. EDWARDS: Yes. 4 CHAIRMAN GETZ: Okay. We'll permit 5 5 RECs that can be used for compliance with the New

MR. SHULOCK: Thank you. 9

#### BY MR. SHULOCK: 10

opportunity.

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11 Q. Mr. Long, if I understood your answer correctly, you 12 said that the term "New Hampshire Class I RECs", in

that. Well, let's -- Mr. Shulock, let's bring you

up-to-date, and then we'll give Mr. Edwards an

- 13 Section Number 3, is intended to apply the definition 14 -- the statutory definition of "New Hampshire Class I
- 15 RECs" as changed from time to time by the Legislature,
- 16 is that correct?
- 17 A. (Long) Yes.
- 18 Q. Okay. So, the minimum requirement that you had to 19 obtain or retire New Hampshire Class I RECs would be
- 20 from -- the percentage from the statute, is that right?
- 21 A. (Long) The percentage as applied to something that 22 gives you an amount.
- 23 Q. Okay. By the way, what does "successor requirement"
- 24 mean there?

statute defines it so, then it will. If it does not

define it, then it won't. That doesn't mean that it

Page 19

- won't qualify somewhere else and have value.
- **4** Q. We're speaking, aren't we, about New Hampshire Class I
- Hampshire RPS, right? 6
- 7 A. (Long) Yes. But we're also talking about the
- 8 disposition of excess RECs.
- 9 Q. Would you agree with me that, if it's defined as "New
- 10 Hampshire Class I RECs", as defined by the statute from 11 time to time, and the facility is not eligible to
- 12 produce New Hampshire Class I RECs at some later point,
- 13 either because the requirements change or whatever,
- 14 that all Laidlaw RECs would be considered "excess"?
- 15 A. (Long) It could, you could have that scenario.
- MR. SHULOCK: Great. Thank you very 16 17 much. Oh -- thank you.
- CHAIRMAN GETZ: Mr. Edwards. 18

#### 19 BY MR. EDWARDS:

- 20 Q. Mr. Long, since PSNH and Laidlaw, well, for that
- 21 matter, everyone here, is diligently working towards a
- 22 PPA that's more acceptable to everyone involved here, I
- 23 would anticipate that you're communicating with Laidlaw
- 24 regarding everything that can be done to reduce the

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8

- 1 A. (Long) Just what we said.
- 2 Q. And, then, the New Hampshire Class I RECs available to
- 3 PSNH from the Lempster PPA, that would be statutory New
- Hampshire Class I RECs, is that right?
- 5 A. (Long) Yes.
- **6** Q. Okay. And, a statutory New Hampshire Class I REC is a
- certificate that can be used for compliance with the
- New Hampshire Class I REC requirement, is that right? 8
- 9 A. (Long) Yes.
- 10 Q. Okay. And, it would be the same for Smith Hydro,
- statutory? 11
- 12 A. (Long) Yes.
- 13 Q. Okay. And, would it be the same for New Hampshire
- Class I RECs purchased from seller, the statutory 14
- definition from time to time? 15
- 16 A. (Long) Yes.
- 17 Q. Okay. So, if the statutory definition of "New
- 18 Hampshire Class I RECs" changes, or the eligibility
- 19 requirements to produce a New Hampshire Class I REC as
- 20 defined in the then current statute changes, would your
- facility -- I'm sorry, would the Laidlaw facility be 21
- 22 producing New Hampshire Class I RECs, as defined by the
- 23 statute at that time?
- 24 A. (Long) I'm not sure I follow your question. If the

- rate within the PPA, am I right? 1
- A. (Long) No, you're not. The PPA has already been 2
- signed. There's no more negotiations. 3
- 4 Q. Okay. So, we're not trying to find out any other
- further ways of reducing the rate within the PPA at 5
- this point in time with Laidlaw? 6
- 7 A. (Long) No. No, that price -- that price is defined in
  - the signed agreement.
- Okay. As I mentioned the other day, Mr. Sansoucy's
- 10 expert testimony is stating that the infrastructure of
- 11 that facility should be saving a considerable amount of
- 12 money. And, given those savings, I would think that it
- would be important for us to know that Laidlaw has 13
- 14 taken those savings into consideration, the
- 15 infrastructure into consideration, in trying to come
- together with a price, a rate as low as they can, 16
- wouldn't you agree? 17
- 18 A. (Long) Well, I don't know what Laidlaw did or didn't
- consider. Again, I'm not Laidlaw. I represent Public 19
- 20 Service Company.
- 21 Q. Okay. And, for that matter, if there hasn't been any
- 22 conversation with Laidlaw regarding economy of scale,
- 23 in hopes that that economy has also been reflected in 24

MR. BERSAK: Mr. Chairman, I know that 1 2 Mr. Edwards was not here this morning, but I thought that 3 we are now limiting the examination of the panel to what 4 was in PSNH Exhibit 9. And, I believe that some of the 5 matters that Mr. Edwards might have been referring to in his previous question related to portions of testimony 6 from Mr. Sansoucy that had been stricken. I'm not going 7 8 to object, I'm just trying to figure out where you want

this portion of the proceeding to go.

CHAIRMAN GETZ: Well, Mr. Edwards, I did ask if your questioning was going to be relative to Exhibit 9, you indicated that it would be, and you indicated that you only had a few questions. So, I need to get a feel for where you're going, because you're off of Exhibit 9 it seems at this point.

MR. EDWARDS: I guess I don't have any further questions. I was just curious if, in light of trying to make this PPA more acceptable to all of the parties, whether or not some communication between Laidlaw and PSNH was taking place. Because, unfortunately, we don't have Laidlaw here to ask.

BY MR. EDWARDS: 22

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23 Q. So, based on what you're telling me, there is no 24 communication between the two parties of the PPA 1 really was thinking about the "15 to 20 or more". We

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Page 24

2 have done agreements of two or three years, and there's

3 far less risk of mismatch between contract prices and

4 market prices, because you'd have a shorter term quote 5 from a broker. You know, you know what some of the

alternatives is, but you don't have that sort of 6

7 information for a 15, 20 or longer period. And, so,

8 I'm really referring to the longer long-term

9 agreements. And, this really gets to what we said 10 earlier that, because prices are not predictable, we'd 11 need some sort of protection and some sort of balance 12 between tying it to market prices, at the same time

13 providing revenue assurance that would allow financing.

Wasn't the Purchase Power Agreement with Lempster Wind 14 O. 15 Farm approximately 15 years in length and didn't have a CRF? 16

17 A. (Long) No, it didn't. And, as I stated earlier, I 18 don't think that contract is duplicatable. You know, I 19 haven't seen any like it, and I don't have any hopes 20 that a developer today would accept those prices. It 21 was a unique bilateral discussion, you know, on the 22 developer that really needed our assistance. And, I 23 think have actually -- we did quite well in negotiating 24 those prices of the product that was later sold. But

Page 22

regarding the questions that I asked the other day? 1

**2** A. (Long) Oh, for clarity, because I did say it earlier 3 today also, the items that are listed in PSNH Exhibit 9

4 Revision 1 have been discussed between the parties to the PPA. 5

MR. EDWARDS: I have no further 6 questions. 7

CHAIRMAN GETZ: Thank you. Commissioner 8

9 Below.

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CMSR. BELOW: Thank you.

BY CMSR. BELOW:

12 Q. Let me start with the general rebuttal testimony of the 13 witnesses. What do you consider to be a long-term 14 Purchase Power Agreement in general? How many years?

15 A. (Long) Well, to me, it's 15, 20 or more years.

16 Sometimes I've heard people refer to two and three years as "long term". But, when I think of "long 17 18 term", it's longer than two or three years.

**19** Q. Okay. On Page 19, at Line 4, is the statement that 20 "PSNH would not enter into a long term PPA without the 21 CRF." Is that a general statement or is it intended to 22 apply to this PPA? Well, it doesn't say "this PPA", it 23 says "a long term PPA".

24 A. (Long) Yes. And, in that context, Commissioner, I

1 it was really a reflection of the circumstances at that time with that party. 2

3 Q. Okay.

4 A. (Long) And, wind, I will say, is less capital-intensive 5 than a biomass. So, I wouldn't want to compare a wind contract with a biomass contract, because they do have 6 7 different operating characteristics, but certainly 8 different capital characteristics, different economic 9 effects on the state.

On Page 24, at Line 5, there's the statement that 10 Q. "Migration is heavily influenced by the price of PSNH's 11 Energy Service relative to the costs of full 12 13 requirement service available via a competitive retail supplier." And, the next sentence points that its 14 15 cycled up and down. Do you have any concern that, in the short term, if the total price of this product, 16

once it comes on line, were to be higher than the 17 competitive pricing, that it could aggravate --18

19 increase the rate of customer migration and potentially 20 aggravate the problem of rising prices for a shrinking 21

Default Service customer base?

22 A. (Long) Yes, I do have some concern. And, I think that 23 does raise, you know, what renewable policy issues in 24 the state that I think are worthy of discussion. But,

- yes, it could have. I don't what the prices will be in 1
- 2 2014 or '15, or whenever this comes into service, and
- 3 it goes on for 20 years. So, that concern might not
- 4 exist when it actually goes into service, I don't know.
- 5 It depends on market conditions at the time. But, yes,
- 6 I think it relates to a policy issue of "how do we, in
- 7 New Hampshire, particularly in New Hampshire, but in
- 8 New England, advance renewables under, you know, low
- 9 market price conditions?"
- **10** Q. On Attachment PSNH Rebuttal 2, which is I guess on Page 11 39, there's this graph of "Energy Pricing Under Laidlaw
- 12 PPA". And, since this is going back in time, I just 13
- wonder if somebody could explain, I know you've touched 14 on this earlier in your testimony, but explain, I mean,
- 15 this is a hypothetical, as if the Laidlaw PPA had been
- 16 in effect starting back in what, March of '03. How did
- 17 you sort of run the clock backward to try to create
- 18 this hypothetical historical comparison?
- 19 A. (Long) Yes. Quite simply, you know, as we said, we 20 can't predict the future, but we can at least measure
- 21 it against things that happened in the past. And, the
- 22 market prices are what they are. They're from ISO, so
- 23 they're real, actual data. And, the wood prices are 24 simply taking the formula that's in the Power Purchase

1 operational basis?

- (Shapiro) Yes. Just to be clear, the estimate of the
- 3 26 million of the cost, we disagree with. We've had a
- 4 lot of discussion about that. But it was put out and
- 5 relied upon in Staff testimony for the analysis. And,
- 6 in my rebuttal, I point out that the benefits that are
- 7 estimated to come from such a project of this magnitude
- 8
  - directly in a sector this important to the economy does
- 9 outweigh, from a modeling perspective, any potential downside of a price increase. Under that hypothetical
- 10 11 assumption, that's what the price increase would be.
- 12 Q. On Page 4 of your testimony, at Line 3 and 4, you point
- 13 out, as one particular additional benefit, the
- expectation that Laidlaw, as stated in their SEC 14
- 15 application, that they would "pay in excess of a 16
  - million dollars in local property taxes."
- 17 A. (Shapiro) Yes.
- 18 O. That -- I take it that you didn't model that to reflect 19 that specific impact, but presumably, assuming that
- 20 Laidlaw has a fairly small marginal impact on services,
- 21 you know, which is a big assumption, but assuming that
- 22 they don't increase the cost for the City of Berlin and
- 23 the Berlin school system to serve the public or provide
  - services, presumably most of that million dollars would

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- 1 Agreement, applying the actual wood prices to that
- 2 formula, and then plotting them on this chart.
- 3 Q. So, this is just looking at the energy component,
- adjusting the energy -- the base price, based on the 4
- Wood Price Factor and the Wood Price Index, based on 5
- what you -- an historic wood price data series, by 6
- quarter, or a month, or something like that? 7
- 8 A. (Long) Yeah, that's the idea. It's purely a
- demonstration that, you know, despite, you know, the 9
- 10 beliefs and assumptions of some of the witnesses, you
- 11 know, here's how it would have played out, and it would
- 12 be highly competitive with the energy market. And, you
- know, this is -- that was the time frame in which this 13
- 14 was negotiated.
- 15 O. Okay. For Dr. Shapiro. In general, is the sort of 16 major import of your rebuttal testimony that, even if
- you try to account for or make an assumption that 17
- 18 there's a above-market price factor, and, essentially,
- 19 the cost to ratepayers of paying that above-market cost
- 20 from what they otherwise would have paid for 21 electricity, and if you account for that in the RIMS II
- 22 model, that that negative economic impact of loss of
- 23 income, if you will, that can be spent on other things
- 24 is still less than the positive benefits on an ongoing

- 1 be reduction in property taxes to other taxpayers,
- 2 which would mean that those other taxpayers have that
- money to spend on other things, is that correct? 3
- 4 A. (Shapiro) Yes.
- 5 Q. As much as --
- 6 A. (Shapiro) It is.
- 7 Q. And, there would be, if you put that in the RIMS II 8 model, that would have some impact of that increased
- 9 money available for other expenditures or investments?
- 10 A. (Shapiro) Yes. The RIMS II really looked at a limited
- 11 set of the benefits. It looked, on an operating basis,
- 12 primarily at the wood purchase. And, secondly, the
- direct 40 jobs from operation. It did not take into 13
- account the total operation expenditures or the 14
- 15 indirect or induced impacts from the 40 people that
- 16 would be working there, any of the tax benefits, and
- 17 then how that would flow back through the economy, from
- 18 reducing taxes to area businesses, the direct benefits
- of the funds to the City for further economic 19
- development, or the synergistic development, if they 20
- 21 come forward to collocate a biomaterials facility. So,
- 22 the numbers that I based on to come to the conclusion
- 23 that any negative impacts of the hypothetical
  - \$26 million rate increase were still dwarfed by the

- positives, were still only a subset of all the benefits 1 2 that I raised in my direct and rebuttal.
- 3 Q. Okay. Turning to the Purchase Power Agreement, I guess
- 4 that's Exhibit 2, I've got several questions. First
- 5 is, does anyone know whether -- how long the compliance
- 6 obligation in other New England states that have an
- 7 RPS, all the states other than Vermont, how far they
- 8 extend till?
- A. (Long) It's my understanding that they extend indefinitely. 10
- 11 Q. Okay. And, does -- would the Seller, under the PPA,
- 12 have any obligation to qualify their output under the
- 13 RPSs of other New England states?
- (Labrecque) Yes. I'm looking for the section. I 14 A.
- 15 believe it's Section 8.1 that begins on Page 12. And
- 16 that, at the top of Page 13, states "Seller also
- 17 agrees, promptly following receipt by Seller of a
- 18 written request from PSNH, to make commercially
- 19 reasonable efforts to apply to other programs for the
- 20 purpose of increasing the value of the products to
- 21 PSNH." It goes on to state that that's primarily
- administrative costs of making filings and preparing 22
- 23 data. If they had to install additional equipment or
- 24 make any material changes to operations that would

- speaking, if we don't think a REC will have value in a 1 2
  - state, we probably wouldn't request, you know, the
- 3 owner of the facility, Laidlaw, to pursue it. But, if 4 we felt it gave us flexibility or might, in the future,
- 5 give us flexibility, or increased value, but -- or the
- potential for value, then, you know, we want them to 6 7 cooperate with us and register in other states, much
- 8 like Schiller is registered in multiple states.
- 9 Q. Okay. I'd like to try to understand, I'm a little
- 10 confused about how some of these provisions would
- 11 operate absent a change in law, in particular with what
- 12 happens after 2025. And, I understand there's, you
- 13 know, there's different legal interpretations, but I'm
- 14 trying to understand from a business deal point of view
- 15 how this might play out. And, it would perhaps assist
- 16 me, if you could look at a common version of the RSA.
- 17 CMSR. BELOW: Mr. Bersak, could you
- assist me in providing your witness --18 19 MR. BERSAK: Absolutely.
- CMSR. BELOW: -- with a copy of an 20
- 21 excerpt from the RSA 362-F:3.
  - (Atty. Bersak handing document to the
- 23 witnesses.)
- 24 BY CMSR. BELOW:

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- increase their expenses, the two parties could discuss 1
- 2 whether or not PSNH could offer to make a payment to
- 3 compensate them, in order to receive this increase in
- value.
- **5** Q. And, what if, arguably, it didn't increase the value of
- the products to have them qualify under other states' 6
- 7 RPSs, then they wouldn't need to? I mean, they
- wouldn't be obligated, if you make the request, if it 8
- 9 didn't increase the value of the products? I mean, I'm
- just trying to contrast that with Section 9.2 below, 10
- which explicitly states that "Seller shall...operate 11 12 and maintain the facility so that it obtains and
- retains its eligibility to produce New Hampshire Class 13
- 14 I RECs, subject to the provisions of Section 8.1."
- 15 But, I mean, that's rather explicit, that they have to
- 16 maintain it, retain its eligibility to produce New
- Hampshire Class I RECs. But they don't really have 17
- 18 that, quite the same obligation under 8.1, because,
- 19 first of all, you have to make a written request, and
- 20 then, second, it has to presumably increase the value
- of the products for them to qualify them. 21
- 22 A. (Long) Yes. Commissioner, I would say increase the value or increase PSNH's flexibility in dealing with
- 24 its entire portfolio. You know, I think, generally

- 1 Q. And, I think previously, Mr. Long, when you were 2 referring to it, you were looking perhaps at a version
- 3 that was from online or some other source that didn't
- have the table with the numbers lined up clearly. Did 4
- 5 you previously, in your testimony, talk about 362-F:3?
- 6 A. (Long) Yes.
- 7 Q. Yes. Okay. And, I think you previously testified that you interpreted this requirement to extend beyond 2025, 8
- 9 not as a legal interpretation, but from your trying to
  - develop a business arrangement with the seller,
  - correct?
- 12 A. (Long) Yes.
- 13 Q. Okay. Just looking at this, where the first sentence
- 14 says "For each year specified in the table below", and
- 15 then it talks about the providers of electricity have a
- 16 compliance obligation, if you will, to obtain or retire
- certificates. And, the table has some columns headed 17
- "2008" through "2015", then it jumps to "2025". And, 18
- there's an asterisk in which, at the bottom of the 19
- 20 table, there's a footnote that talks about "Class I
- 21 increases an additional one percentage per year from
- 22 2015 through 2025. Classes II through IV remain at the
- 23 same percentages from 2015 through 2025". So,
  - presumably, because that footnote's part of the table,

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you know, the 2015 through 2025 are covered. But it 1 2 would seem that there's at least some ambiguity as to 3 what -- or there might be ambiguity beyond 2025. But 4 let's assume that some court of competent jurisdiction 5 determined that, without any change in law, with the 6 way the law reads now, there's no obligation beyond 2025. If one assumes that, then some of the language 7 8 in the PPA talks about -- it talks about what happens 9 if there is a change in law, but, if there's no change in the law, and the law were to be interpreted to say 10 11 "there's no obligation beyond 2025", is it your 12 understanding that there would still be a basis for 13 determining the price, because, presumably, there would 14 be an ACP through at least 2025, and possibly beyond 15 that? And, I guess the question -- I guess what I'm 16 trying to understand is, is what -- is there some risk 17 that, without a change in the law, that there are no 18 Class I RECs or that the price is -- that there's not a 19 clear -- that there's not an ACP to index to beyond 20 2025 without a change in the law? I mean, does the 21 economic bargain that's being struck explicitly assume 22 that the obligation in the ACP goes beyond 2025, 23 irregardless of how the law is actually interpreted or

year", and then it goes on and talks about the ACPs. 1 2 So, again, I guess the question is whether a "given 3 year" refers to years -- the years up through 2025 or 4 might extend beyond that. But, in III, it simply says 5 "Beginning in 2008, the Commission shall adjust these 6 rates by January 31st of each year using the CPI", and 7 it specifies it. So, what you're saying is, for the 8 purposes of the business terms of the PPA, you're 9 assuming that 362-F:10, III, because there is no 10 constraint on the years, that the Commission will keep 11 adjusting the ACPs indefinitely under current law, 12 perhaps irregardless of whether there's actually any

compliance obligation beyond 2025?

14 A. (Long) That's why the only way I can read the law in 15 its entirety is that it goes beyond 2025. Again, you 16 asked earlier, it's how all other states have set up 17 their RPS, and many of those states set it up before 18 New Hampshire did. And, New Hampshire was modeled in 19 large degree after Massachusetts. And, then, III and 20 IV, and then there's also another section where monies 21 are distributed by the Commission. And, they all say 22 "annually thereafter". None of them say "This ends in 23 2025." And, so, again, I'm not a lawyer, but, as I 24 read it, when you read it altogether, this goes on

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1 it means?

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2 A. (Long) No, I understand your analysis. And, I think3 your premised on "no requirement after 2025". And,

decided, say, by the New Hampshire Supreme Court what

4 your discussion sort of points to, as you said,

- 5 "ambiguity". Because there's other sections of 362-F
- 6 that provide for the ACP to continue to be increased
- beyond 2025. So, when you look at those other sections
- 8 of 362-F, it sort of doesn't make sense that there
- 9 would be no requirement, even though Commission review
- continues beyond 2025 and ACPs continue to be set
- 1 1 2007 to 1 1 1 1 to 200 time to be set
- beyond 2025. And, that's part of the reason why I
- believe it was not the legislative intent for this to
- read that it "ends at 2025". If it does, if that's
- somehow found to be the case, then, as you said, the
- contract prices would be as set by the contract, and
- the value of all the renewable attributes, you know, we
- would try to market and obtain them through whatever
- means we could.
- 20 So, if we reference 362-F:10, II and III, and do you have a copy of that somewhere? I didn't -- oh, it is
- actually on the back of what I provided you.
- 22 A. (Long) Oh, there it is.
- 23 Q. II of 362-F:10 states, "In lieu of meeting the
- portfolio requirements of RSA 362-F:3 for a given

State's goal was to reach 25 percent. And, it ramps up to about that number, 25 percent, in 2025. So, you know, my interpretation is, the State has reached its goal, it's hitting 25 percent. I don't think the State meant to go to zero the very next year. I think they meant "go get to 25 percent, and at least stay there as a minimum, as a minimum requirement." It just makes no sense to me to go from 25 to zero. And, as a business, it basically tells businesses "don't do anything about

indefinitely. And, that the Governor's goal and the

complying, other than take short-term market prices, because the law tells you you have no requirement in 2026." And, that just is a nonsensical interpretation, in my opinion.

CMSR. BELOW: Mr. Bersak, could you

assist me again with one other document.

MR. BERSAK: Absolutely.

(Atty. Bersak handing document to the witnesses.)

20 BY CMSR. BELOW:

Q. They're all the same. What this is a section of our
-- the New Hampshire Code of Administrative Rules, Part
Puc 2503, "Renewable Portfolio Certificate

Obligations". And, Puc 2503.01 is the "Minimum

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Certificate Obligations". And, I think, if you look 1

- 2 at, under (c), it says "Pursuant to RSA 362-F:3, for
- 3 calendar years 2012 through 2025, the percentages shall
- 4 be as specified in Table 2500.01 as follows and as
- 5 modified pursuant to (d) through (g) below." And, do
- 6 you see "Table 2500.01 Minimum Electric Renewable
- Portfolio Standards"? Do you see that? 7
- 8 A. (Long) Yes.
- Q. Okay. And, is it apparent that the table only goes through 2025 and is silent beyond 2025? 10
- 11 A. (Long) Yes. That's what it says, because those are the 12 only years in which it changes. So, you don't need to
- 13 show any more, because nothing changes beyond this
- 14 table. You know, if you don't show a 2026 that says
- 15 "now it's zero", so, since no change is shown, I think
- 16 it's fair to say that interpretation could well be and
- 17 that's where it is and that's where it stays, you know?
- **18** Q. But that's a legal question?
- 19 A. (Long) Yes. I'm just saying, that's the way I read.
- 20 Q. Okay. And, Puc 2503.02, which is on the flip-side,
- 21 "Alternative Compliance Payments", (b) says, "On or
- 22 before January 31 of each year, the Commission shall
- 23 establish the alternative compliance payment for each
- 24 class by adjusting the previously applicable

topic. Did you want to --

CHAIRMAN GETZ: Yes, I just wanted to

3 make sure I understand.

BY CHAIRMAN GETZ:

Q. But, I think, Mr. Long, in responding to Commissioner Below, you've been focusing on what your understanding is of how the law will act after 2025. And, I thought one of the points that Commissioner Below was pointing out was, in the operation of the pricing under Section 6.1.2(c) on the Class I RECs, that it looks like, in your definition of "Renewable Products Payment" under 1.57, you've anticipated having a reference point to use if there is a change in law. And, I thought part of the import of his question was, "what if it's not a change in law necessarily that leads to no RECs after 2025, but there is an interpretation of the law as it exists different from your understanding of what the law is?" So, "is there a set that you haven't covered in the contract?" I think is the question.

CMSR. BELOW: That's right.

BY THE WITNESS: 22

23 A. (Long) Yes. It's a valid question. You know, I and we 24 have always believed that the requirement goes on

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- alternative compliance payment by a percentage equal to
- 2 the annual percentage change, as measured from the
- 3 preceding ... year, in the Consumer Price Index", and
- it goes ahead and specifies which one that is. Is it 4
- -- is there anything there that indicates that that's 5
- only for certain years or just says --6
- **7** A. (Long) No, it goes indefinitely, by my interpretation.
- 8 Q. Okay.

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- A. (Long) There's no -- there's nothing that says it 10 should stop in year 2026 or '25.
- **11** Q. So, irregardless of the compliance obligation, however 12
- that might legally be interpreted, your view, from a
- 13 business point of view, is that the PPA can operate,
- 14 because it connects what you pay for the renewable
- product payment to the ACP ultimately as published or 15
- 16 produced by the PUC, pursuant to this Rule Puc 2503.02,
- is that correct? 17
- **18** A. (Long) That's correct. But, when I was looking at it,
- I wasn't looking at the rule, I was looking at the RSA. 19
- 20 Q. Okay. Do you understand that generally rules,
- 21 administrative rules have the force and effect of law?
- 22 A. (Long) That's my understanding.
- 23 Q. Okay. So, it's part of the application of the statute,
- 24 if you will. I think I may be ready to leave this

built on that basis. And, the Item 3 that we present today is a way of addressing the possibility that there might not be a requirement, and I think, as you say, an interpretation that's different than mine. And, that's what that offer of 3 was intended to address. But, I think, to me, it's -- if the law is ambiguous, if it can't be cleared up in some proceeding, then, you know, maybe perhaps go to the Legislature and then ask them to clarify it. But -- or maybe the record already does, maybe the legislative intent record already does

clarify it, I don't know. You know, that could be a

legal proceeding or some sort of review.

indefinitely. And, the Power Purchase Agreement was

It just, from a business point of view, it just makes no sense to me. And, I don't think it was the intention of the parties, the legislators who passed that law, that it would just hit a cliff on the year 2026 and go down to zero. I mean, if that's the signal they send to the business community and developers, it's essentially saying "We really don't want renewables." You know, and I think it's just the opposite. I think this state has repeatedly and its officials have repeatedly said "We want to go on a path of greater renewables." And, I think, as the RPS is

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- written, it says "minimum". It seems really odd to me that they would say "The minimum is this, and you can
- 3 exceed this minimum, but we're going to make the
- 4 minimum zero."
- 5 BY CHAIRMAN GETZ:
- 6 Q. But, again, that's going back to how do you --
- 7 A. (Long) It makes no expense.
- **8** Q. -- how do you interpret 362-F?
- 9 A. (Long) Yes.
- 10 Q. And, this is a very specific question about "is there a whole in the contract that hasn't been contemplated?"
- 12 A. (Long) Well, it doesn't change the prices. As you
- pointed out, the prices are set in the contract, and I
- think that we know what they are or what they will be
- in the future. If your question gets to "what is the
- value of the renewable attributes that you have in the
- contract, and, as I said, the contract is written so
- that we get all renewable attributes, not just New
- Hampshire REC attributes. But it could be CO2
- emissions, it could be cap and trade, it could be a
- National Renewable Portfolio Standard that exists
- sometime in the future in the history of this thing
- that happen way before 2025. And, that's why we wrote
- the contract the way we did. We just -- we know that

- beyond, under the terms of the PPA, beyond the
- 2 effective output of 60.5 megawatts?
- 3 A. (Long) Yes. Let me precede that by saying Laidlaw has
- 4 gotten a Site Evaluation Committee approval, based on,
- 5 you know, specifications they filed with the ISO-New
- 6 England based on specifications. So, if this contract
- 7 quantity was to be I'll say "capped" or not to exceed
- 8 67.5, the way that would work mechanically is, if there
- 9 was any hour in the year where the net amount was more
- than 67.5, it would not be billable under the Power
- Purchase Agreement. We, under the Purchase Power
- Agreement, we would not buy the kilowatt-hours, the
- capacity, or the renewable attributes. And, that would
- be measured every hour. And, if the plant -- the
- facility did exceed that amount, then they could do
- whatever they want with that additional amount,
- including, you know, selling to us under short-term
- avoided cost rates, for instance. That's the intent of 1.
- 20 Q. So, in any one hour, you wouldn't buy more than 67.5
- megawatt-hours under the PPA of products?
- 22 A. (Long) Correct.
- 23 Q. Okay. And, the base price on energy that, Clause 4 of
- this, you're saying it's sort of -- it's a wash,

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- sometimes there are changes in policies and laws, you
- 2 know, but we think the direction is for more
- 3 renewables, not less, for more environmental action,
- 4 not less, for more action by the federal government,
- 5 not less. And, so, we tried to position this thing to
- 6 create -- to just continually create opportunities for
- 7 value.
  - CHAIRMAN GETZ: Commissioner Below.
- 9 BY CMSR. BELOW:
- **10 Q.** Turning to PSNH Exhibit 9 (Rev. 1). The opening clause
- says, "In response to testimony of the parties, the
- developer had indicated that it is willing." Is it
- fair to read that as saying "the developer has
- indicated and continues to be willing to make the
- following changes"?
- 16 A. (Long) That would be a fair reading.
- 17 Q. Okay. And, I think, under 1, you've already indicated18 that there may be some ambiguity in Appendix A to the
- 19 PPA concerning the "approximately 64-megawatt
- 20 (winter)", that this would -- is intended to clarify.
- 21 I'm trying to understand what it means. It says "for
- the purposes of the PPA", which does that suggest that
- they could go ahead and build it larger or add to it,
- but that you wouldn't be obligated to make purchases

- 1 because changing the initial base price is the same as
- if you, you know, the base price at \$83 and \$34 a ton is equivalent to 75.80 at \$30 a ton, using the 1.8 tons
- 4 per megawatt-hour price factor, is that correct?
- 5 A. (Long) Yes.
- 6 Q. Okay. Which is just taking that \$4 difference,
- 7 multiplying it by 1.8, which is \$7.20, and subtracting
- 8 it from the \$83. So, the Wood Price Factor clause in
- a mumber 5 that's are that you said sould also are
- number 5, that's one that you said could also cut
- either way, in terms of impact to Default Service
- ratepayers, if you will. To the extent that wood
- prices go down further, it would lower the price less
- than if it was 1.8, on the one hand. On the other
- hand, to the extent wood prices go up, it would raise
- the price less under 1.6 than it would under 1.8, is
- that correct?
- 17 A. (Long) That's correct. And, I think the way this works
- is, if you're in a period of increasing wood prices,
- see if my colleagues agree with me, then customers would choose both 4 and 5. Because, combined, they
- make that the lowest price under the contract.
- 22 A. (Large) Yes.
- 23 A. (Labrecque) Correct.
- 24 A. (Long) And my colleagues agree.

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- 1 Q. Okay. That's good. So, going back to 3, "Excess
- RECs", where the reference is "the minimum requirement 2 3 of PSNH to obtain and retire New Hampshire Class I RECs
- 4 pursuant to RSA 362-F." That, again, if there were to
- 5 be an interpretation under current law that requirement
- 6 goes to zero for 2026, then there would be 100 percent
- excess at that point. And, assuming that they're still 7
- deemed to be Class I RECs, or, in any case, I guess 8
- 9 this is what I'm a little bit confused about, under
- 10 that scenario where the current law is interpreted to
- 11 have no obligation beyond 2025, presumably they would
- 12 all be excess, but they might not be Class -- they may
- 13 or may not be Class I RECs. And, I'm just saying "may
- or may not be", because I'm not trying to make a 14 15 judgment on that, it's just maybe that's another
- 16 ambiguity or something that's not -- I'm not presuming
- 17 one way or the other in the law. But would this be
- 18 intended to extend -- is this conceptually the same as
- 19 "Renewable Energy Product" under the PPA?
- 20 A. (Long) Yes. That's what I wanted to say. I'm not 21 talking about the intent, and if there is a word here
- 22 or there that has to be changed, you know, I think it's
- 23 important just to understand the intent. And, you
- 24 know, if those -- under your scenario, if all of the

- 1 Q. How would you compare the operational cost, as a 2 general --
- 3 A. (Long) Biomass operational costs are clearly higher
- than a wind turbine operational costs. 4
- 5 O. Principally, because they have a fuel cost?
- A. (Long) A fuel cost and a boiler and a turbine, which 7 require people to maintain and operate.
- 8 Q. Okay.

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9 A. (Long) And, that goes to the economic benefit, if you 10 will, to the jobs aspect of it.

CMSR. BELOW: That's all.

CHAIRMAN GETZ: Commissioner Ignatius.

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CMSR. IGNATIUS: Thank you. Good

afternoon.

WITNESS LABRECQUE: Good afternoon. WITNESS LARGE: Good afternoon. WITNESS LONG: Good afternoon.

BY CMSR. IGNATIUS: 18

- Q. Dr. Shapiro, can you go back to your benefits for a 20 moment? And, I know you said you calculated through 21 the RIMS model only the 40 direct jobs that would remain for the operation of the plant, correct? 22
- 23 A. (Shapiro) I technically added the 40 to what I used 24 RIMS to calculate the jobs associated with the wood

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- RECs under the -- the product were to be "excess", then 1
- 2 we would market those and get whatever value we could
- from whatever market might be available. I think 3 that's probably the better way to think about it. And, 4
- then, that value would be compared against the contract 5
- price paid, and the difference would go to the 6
- Cumulative Reduction Factor. 7
- 8 Q. Okay. I think that's all. I'll just check. Oh, I had 9 another question. I think, Mr. Long, you testified
- previously that you believe biomass currently to be 10
- more capital-intensive than wind, is that correct? 11
- 12 A. (Long) Yes.
- 13 Q. Presumably, you're referring to kind of conventional
- 14 onshore wind, such as has been developed in New
- Hampshire? 15
- 16 A. (Long) Yes. Yes, versus offshore, versus, you know, 17 whatever additional transmission requirements there
- 18 might be if wind is remotely located. What I was
- really referring to is the nature of the production of 19 20 power. A biomass plant requires a turbine, you know,
- requires a boiler, things that a wind turbine do not 21
- 22
- require. And, obviously, those things make it a more

capital intensive method of producing energy. But also

24 a more reliable and more dispatchable source.

- 1 purchases, yes.
- All right. Thank you. I think I understood that. So, 2 Q. let's talk about the jobs that you think are a 3
- reasonable result from the construction and operation 4
- of the plant. You used categories of the "direct", 5
- "indirect", and "induced". And, just go through again 6
- 7 what those categories, examples of each of those kinds
- 8 of categories and the numbers that you anticipate are
- 9 likely.
- 10 A. (Shapiro) Okay. Let me just, was there a particular --
- 11 O. Yes. I know, in your -- I'm sorry. I know, in your 12 direct, you started to speak to those on Page -- well,
- 13 it's Bates 109, Page 5.
- (Shapiro) Okay. The direct jobs are generally the 14 A.
- 15 people that are directly hired. So, in the
- 16 construction phase, it will be construction workers for
- site preparation, trades workers, electrical, plumbing, 17
- installation, people working on-site, engineers as 18
- 19 well, people who are overseeing, supervising, there's
- 20 administrative backup that goes along with that,
- 21 compliance, safety. So, it goes through the whole
- 22 trades that are involved in the Project, and then
- 23 administrative, engineering and technical that go along
  - with that. They're considered the "direct" jobs.

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"Indirect" are usually the purchases that you're making 1 2 from local companies. So, you might purchase concrete, 3 fill from area places, you might contract out with transportation companies. So, generally, "indirect" 4 are the purchases made through companies. So, 5 6 sometimes there's a little bit of, "well, which is a "direct"? Which is an "indirect"? It depends on 7 8 whether you're contracting out or you're directly 9 hiring. And, then, the "induced" is all of these folks are then additionally spending their money, some 10 11 percent that you're paying to them through payroll and

14 Q. And, does "induced" reach out as far as the stopping to 15 get lunch in the middle of the day or is that even 16 beyond?

through the services, and then they're turning around

17 A. (Shapiro) No. That would be induced, yes.

and making additional purchases.

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- **18** Q. The quantity of jobs that you anticipate for each of 19 those categories and the duration of those jobs, can 20 you summarize please?
- 21 A. (Shapiro) Yes. The construction phase, I mean, by 22 definition "construction" are over a period. We have a 23 significant construction workforce in the state, very 24 high unemployment, has been hit very hard by the

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Now, the operations, to go on to answer your specific question, on the operation, these are more permanent jobs. These are the 40 operation jobs that are on-site, involve the myriad of different operators involved, the wood handling as well. And, then, in terms of the procurement from, you know, logging fields, that's all across the chain there. You'll have loggers in the field, you'll have people trucking. There will be some administrative work associated with that and compliance, and purchasers, agents, it depends again on the structure that Laidlaw sets up. I understand from the SEC filings and the agreements through that final order, that they did make some specific procurement statements on how they were going to go about doing that. So, that will be across those types of sectors.

- 17 Q. And, the loggers and truckers who are supplying fuel, they're not part of the 40 workforce at the plant 18 19 itself, are they?
- 20 A. (Shapiro) No, they're not. That's right. The other 21 is, in Mr. Sansoucy's testimony, he included a 22 estimate, which appears to be from the SEC filing, I 23 must have missed that, in going through all the numbers 24 that were in there that would be relevant to my

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recession. They go from job to job. That's the nature of these positions. They may be full time at the Company they work with, they may not be, depending on how they're structured within their own company. You know, sometimes you have seasonal employment, that's some types of companies, and others are able to carry some people all year round. It really depends on the structure and what type of contracts, to the extent they're going to work with unions, general contractors and whatnot.

So, that period, within the SEC filing, Laidlaw made representations that there's a ramp-up and a ramp-down of the workers, then there's a primary. And that, when you're into the height of the construction is when you're going to get into the over 300 people on site. So, there's a period over time. And, what I tried to look at, in order to get at "Well, what's "indirect"? What's "direct?" "Induced"?" Just to try and get some global sense of it, has divided their total costs over the 32-month period to get an annualized effort. But that's, basically, that's over the 32-month span. Some jobs might be a couple weeks, some might be 32 months, it depends on what the nature of the specific construction is.

- 1 calculus, of \$10 million a year on operation costs. 2 And, I believe about 2 million was attached to the 40
- jobs. So that 8 million of additional operating 3
- expenses, they may be -- a lot of that would be 4
- 5 indirect purchasing from area businesses. Some, I'm
- 6 sure, are going to be out-of-state, some will be local.
- 7 There will be some mix of that where those operating 8
  - expenditures go beyond the payroll.
- 9 Thank you. I'm not sure where to go next, because 10 we've been through so many documents. Let's talk about 11 the Wood Adjustment for a moment. There was just some 12 discussion about it in the sort of seesaw relationship 13 with the base fuel price. If -- let's assume that the 14 wood price is set at \$34 in the WPA as a benchmark. 15 And, the actual wood purchased at Schiller Station is 16 \$27, which you said it's been running most recently, 17 it's dropped down to that in the last month or so. The 18 energy price paid to Laidlaw, is there a way to do sort 19 of a quick off-the-cuff calculation?
- 20 A. (Labrecque) \$70.40.
- 21 Q. So, you're starting with the base price of 83, and then 22 using the wood adjustment of 27?
- 23 A. (Labrecque) So, that would be \$7 a ton, times the 1.8, 24 would get you \$12.60 to subtract from the 83, leaving

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- you with \$70.40. 1
- **2** Q. All right. And, if the benchmark were at 34, and the
- actual price at Schiller Station were \$36, what would
- 4 the energy price paid to Laidlaw be?
- **5** A. (Labrecque) That would be \$2 a ton, times 1.8, is \$3.60
- a megawatt-hour, for a total price of 86.60. Right? 6
- 7 A. (Witness Large nodding in the affirmative.)
- 8 Q. If you -- well, standing alone, those two numbers don't
- 9 have any impact upon the Cumulative Reduction Factor,
- correct? That's yet a different calculation. 10
- 11 A. (Labrecque) Correct.
- 12 Q. You would then take either of those energy prices and,
- 13 in fact, your all-in price or just your energy price?
- 14 A. (Labrecque) Just the energy price.
- 15 Q. Okay. So, you take your energy price and you would
- 16 compare it to the ISO's price for that same period?
- 17 A. (Labrecque) Hour-by-hour, correct.
- **18** Q. And, if it is above-market, the fund would reflect the 19
- value of the amount over, say, \$70.40, if that's what 20 you paid?
- 21 A. (Labrecque) Yes. Yes. If \$70.40 were greater than the market in this example, the delta multiplied by the 22
- 23 megawatt-hours in that hour would be added to the fund.
- 24 A. (Long) And, conversely, if it was under-market, it

- 1 A. (Large) It's really the sum.
- A. (Long) I say "average", but it's the accumulation, it's
  - the accumulation hour by hour over 20 years, ups and

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- 4 down, both positive and negative. You could have a net
- 5 zero or negative, if you had, you know, substantial
- period of times with under-market, like the last four 6
- 7 days, for instance.
- 8 Q. And, there was a discussion yesterday regarding force
- 9 majeure and wood availability and wood pricing that I
- 10 just wanted to clarify. I think it was, Mr. Long, I
- 11 think you had said that, "if wood pricing was a reason"
- 12 -- well, let me forget what we talked about yesterday.
- 13 It's probably easier to say it directly. Does the
- 14 force majeure provision that excludes wood from the
- 15 definition of "force majeure", the fuel avail -- the
- fuel, I think I should find the term, does it include 16
  - both pricing issues and availability issues or just
- pricing issues? 18
- 19 A. (Long) That's my reconciliation. Yes, it includes
- 20 both. But I'd have to find the section again to verify
- 21 it. It's on the top of Page 21, "applicable fuel", it
- talks about "price or pricing structure of any product 22
- 23 or any applicable fuel or energy source." So, it
- 24 includes both.

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would be reduced -- it would tend to -- it would

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- actually reduce the fund. 2

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- 3 Q. Well, I wanted to ask you that, because I had I guess
- misunderstood. I thought it only went one way, in 4
- terms of the Cumulative Reduction Fund, in that it only 5
- reflected the value of over-market prices, it didn't 6
- 7 adjust for under-market prices?
- 8 A. (Long) On an hour-by-hour basis, it goes both ways. At
- the end of 20 years, it only works one way for 9
- 10 customers. It can only work to customers' benefit. At
- 11 the end of 20 years, if the cumulative amount says that
- customers paid under-market over that 20 years, then, effectively, the Cumulative Reduction Factor is zero. 13
- 14 In other words, it doesn't -- there's no more value to
- provide, because the customers already got more, 15
- 16 already got prices that were better than market. If
- 17 the Cumulative Reduction Factor is a number that says,
- 18 on average, customers paid more than market over that
- period of time, that's when the purchase option and the 19
- 20 credit against the purchase option come into play.
- 21 Q. And, when you say "on average", is that spelled out in
- 22 the PPA how you define "average" or how you make those
- 23 calculations?
- 24 A. (Long) Yes.

1 Q. And, tell me how it includes both, because I see the 2 words "price or pricing structure of a product or any

applicable fuel or energy source." You read that to

- mean "price or pricing structure of a product or 4
  - availability of applicable fuel"?
- (Long) Well, for instance, if Laidlaw thought the price 6 Α. 7
  - of wood was very high, that's not a condition of force majeure, and they couldn't invoke other terms of the
- 8
- 9 PPA. But, as I pointed out yesterday, if they don't
- 10 produce power, we don't pay. So, we're protected in that regard. If they don't have a fuel source, if 11
- 12 they're not producing kilowatt-hours, then we only pay
- what they actually produce. And, that's, you know, why 13
- this is very different than a cost-of-service type 14
- 15
- 16 Q. So, if, for any operational reason, the plant is not able to generate power, there is no obligation on the 17
- part of PSNH to make payments for its energy output or 18
  - sort of what would have been its output?
- 20 A. (Long) If I heard you right, I think you said "any 21 operational", and we were referring specifically to
- fuel. So, I would have to go back to the beginning of 22
- 23 force majeure, which on Page 20, which sort of defines 24
  - the other things that could be force majeure.

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- 1 Q. Well, those define when you would be considered in
- default under the contract. Apart from being 2
- 3 considered in default, if the plant is not able to
- 4 generate power for some mechanical reason, are you
- 5 obligated to pay for what it would have produced if it
- 6 had been operating?
- 7 A. (Long) No.
- 8 Q. And, are you required to pay for any of the RECs that
- would have been produced?
- 10 A. (Long) No.
- 11 Q. Or the capacity payment for that period of time?
- 12 A. (Long) Capacity payment would be determined on what the
- 13 ISO-New England awards.
- **14** Q. Mr. Long, yesterday I think you made a distinction
- 15 between what you consider a "change" in the law, the
- 16 RPS law, and the "implementation" of the RPS law. And,
- 17 frankly, I forget what the specific question was that
- 18 led to that. But it got me thinking, do you consider,
- 19 let's say the Legislature this year kept the general
- 20 construct of the RPS program in place, but adjusted the
- 21 amount of an obligation under Class I, and had it
- 22 escalate in later years from 1 percent to 2 percent per
- 23 year, let's say, but it's basically the same overall
- 24 structure. Is that a change in law or is that sort of

- 1 instance, where we talked earlier that, if we could --
- 2 if it has more value in another state, well, then we'd
  - ask them to certify in another state, for instance.

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- 4 Q. Or, if there were a national program in place, to try to become qualified under that? 5
- 6 A. (Long) That would be another option.
- 7 Q. And, I guess the wild card is, if there is no other
- 8 program in another state or nationally, or other form
- 9 of environmental attribute that has value, then what happens? 10
- 11 A. (Long) Then, we paid more under the Power Purchase
- 12 Agreement than what its value is in the market. Absent
- 13 the Item 3 that we just talked about, that would be the 14 end of the story.
- 15 Q. If that Item 3 provision were ultimately put into the PPA, how would -- how would it be different, in my 16 17 scenario where nothing succeeds?
- (Long) Yes. In your scenario, it's really a "no RPS" 18 A.
- 19 scenario environment. Attributes are not worth
- 20 anything in any market anywhere. And, so, we have, you
- 21 know, essentially RECs that have no value, but that
- 22 we're paying for. We're paying for renewable energy
- 23 certificates, but can't actually either use them to
- 24 meet an obligation or to realize value in some

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- a minor adjustment that you wouldn't consider to be? 1
- 2 A. (Long) I would view that as a change in law, but which
- does not change the pricing, per se. But it is a 3
- change in New Hampshire law. 4
- 5 Q. And, so, your obligation would increase to the higher
- amount of your -- of increased number of RECs that you 6
- would be obligated to purchase or would not? 7
- 8 A. (Long) I think you're hypothesizing that a change in
- law increases our requirement --
- 10 Q. Yes.
- 11 A. (Long) -- regardless of the Laidlaw contract. And, you
- 12 know, if it does, of course, it does. And, it would
- probably mean that this excess thing we talked about 13
- 14 this morning doesn't mean much, won't have any real
- 15 effect.
- **16** Q. And, if your -- the legislation were to change and to
- 17 cut that, say, to escalate by half a percent, rather
- 18 than 1 percent, so your PSNH obligation to attain RECs
- 19 has dropped for Class I. Does that have any effect on
- 20 your obligations under the PPA?
- 21 A. (Long) It does not change the price, the price paid
- 22 under the PPA. But the change in law says the parties
- 23 will do their best to try to work together to obtain
- 24 value. And, you know, that could be a case, as a for

- marketplace somewhere. And, under that case, the price
- 2 would be as defined in the Purchase Power Agreement,
- 3 and the value would be zero, and the difference would
- be -- would contribute to an increase in the Cumulative 4
- Reduction Factor. So, there would still be an 5
- opportunity to get that value back, you know, depending 6
- 7 on the future value of the plant that's been pointed
- 8 out and how the two numbers compare.
- 9 And, in this "doomsday" scenario I'm laying out here of 10 some final very bad piece of news where the plant 11 itself didn't have value then --
- 12 A.
- (Long) Yes. Yes, I like the characterization of
- 13 "doomsday". I mean, if there's a total abandonment of 14 renewable, then I would not only be disappointed, I'd
- 15 be very surprised that that's a direction this country
- 16 and this state were going. But, if there was something
- 17 as radical as that, then we're all on very different paths than what we're trying to do here. 18

You know, as an executive of a utility, 19 20 all I can do is look at what policies are being set, 21 the intensity that's being set. As someone mentioned 22 today, even President Obama has said he wants to

> achieve much higher goals than we are as a nation. I personally believe that's the direction we're going.

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You know, and this puts us on that path. And, we well 1 2 could be here five years from now saying "wow, what a 3 wonderful thing this has been economically." It's hard 4 to say that today, but you sort of have to believe and 5 accept the State's renewable energy policies. I hope 6 you realize how serious we are about this, because PSNH -- this is fully voluntary. I mean, there is nothing 7 8 in this for our investors, nothing -- potential may be 9 in 20 years, and nobody looks that far out, and the 10 investment community doesn't look that far out. And, 11 someone asked me "Gary, why are you doing this?", 12 including my bosses, and I'll say "We're doing this 13 because we believe in the State policy." Because, as a 14 regulated utility, if we don't try to implement State 15 policy on energy, and we don't take it seriously, and 16 we don't try to be creative and innovative, you know, I 17 don't feel it's our -- I think that we should, I guess 18 put it that way. I think that's our duty. I think 19 that's the duty of this Commission, is to help 20 utilities do what the State wants us to do. 21 Q. Well, that's a perfect segue to the other area I wanted 22 to ask you about. And, that's how we, within the 23 Commission, should find the right balance in any of

something else, in my opinion, as a person who put on

2 nearly three years or four years into this effort.

3 And, if this is not acceptable to the Commission, there

4 is nothing else, in my opinion. We're not going to

5 spend three, four, two years on another one. I mean, if we get a signal that this is not acceptable, and 6

7 this is our best effort, and we truly believe it's

8 competitive, and we certainly believe it has huge

9 economic value to the state. If, after all this effort, which produces no value to PSNH, no direct 10

value to PSNH, if this one isn't accepted,

12 Commissioner, you won't see us back here with a 13 long-term contract. You won't.

14 Q. Well, why do you assume that the only way to obtain 15 renewables in support of the goals of renewable power 16 are through a contract the way you've structured it?

17 A. (Long) This is a creative contract. There's nothing like it. So, I don't have any more creativity to add. 18 19 We feel that we've addressed the main issues, which is 20 "find something that's financeable, find a project that

21 is viable", which we believe this is the most viable 22 biomass site and project in the State of New Hampshire,

23 "find a project that creates jobs, particularly in an 24 area that needs job and that is sustainable over the

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interest. As you say, "it's voluntary". So, these are choices that you've made to attain additional power at a certain price and certain construct that you've set out. We have to compare that against what you might have done without this contract. Correct? I mean, we can't decide this in a vacuum as what you might have done otherwise to procure power. So, why is this amount of power being procured under these terms meet the public interest more than other ways of procuring power that you could have undertaken, since, as you say, this is a voluntary choice?

these kinds of contracts and how we assess the public

- 13 do this, we'd be doing nothing. We'd be behaving like 14 utilities in New England, who aren't given incentives 15 16 or direction by the State to do this. We wouldn't do anything. We wouldn't have a Power Purchase Agreement. 17 18 We wouldn't enter a long-term agreement. And, we wouldn't be really going with the spirit of the state's 19 20 21 22
- **12** A. (Long) It's actually pretty simple to me. If we didn't the rest of the New Hampshire utilities and most intention to have more renewables. I was asked by one of the cross-examiners "can we comply with the RPS without doing anything?" And, the answer is "yes".
  - Every utility can comply by doing nothing. So, the alternative to this is not

look at the effort we're putting into this docket. This is not a fun experience. And, this is -- this is not something we're going to do time after time again. It is -- It takes an incredible amount of resources.

long term, that meets our requirements." That, I mean,

- Not to mention what the developer had to do to go 6 7 through the Site Evaluation Committee. I mean, if this
- 8 state is not going to allow these projects to go
- 9 forward. I think it's dead. I think the whole idea is dead for decades. 10
- But you understand, you're asking us to commit 11 O. 12 ratepayers to paying for something for 20 years, that 13 is very different, and that appears, on current prices, 14 and granted it's a spot review, is considerably more expensive than current prices. That's a leap you're 15 16 asking all of us to make on behalf of ratepayers to 17 commit them to that. So, it seems to me fair that we 18 spend an awful lot of painful time in this room to get 19 to the right decision.
- 20 A. (Long) And, I'm here voluntarily, Commissioner. And, 21 how else are you going to get renewable? You know, you 22 can't -- you can't design something that gives -- you 23 know, that's at market prices and is financeable. I 24 mean, you have to find creative methods. And, there is

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1 nothing quite like this. This is a highly creative 2 method to -- not just through a straight Purchase Power 3 Agreement, and that's why utilities aren't entering in them. Because the first question utilities get is 4 "What happens at the end?" Here, we supported a 5 6 project, our customers supported a project, at the end then the owners have tremendous value and they just 7 8 make more money. I mean, look at the existing woods, 9 that's exactly what they did. For 20 years or 15 10 years, whatever the term was, they got prices that, in 11 their case, was very much over-market, and, at the end 12 of that period, there was no value to customers. In 13 this case, we think we've priced very close to the 14 market. And, it has value at the end in case we 15 didn't. You know, there's not much else we can do to 16 protect folks.

We have this, what's causing people to have so much hesitation, as I said, if we were in this room three years ago, probably everybody would support it. I mean, look at the historical data, this is a very competitive price. If we're here three years from now, and we find that there's a shortage of renewables, we would say "Darn, I wish we would have approved it or wish I would have accepted it."

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- 1 I'm one of those who believes it won't. But I would
- 2 like to have New Hampshire in a pretty good position to
- a have a renewable portfolio for New Hampshire.
- **4** Q. When would the rate effects of entering into this PPA
- first show up in PSNH rates if this were approved?A. (Long) Well, you have to make an assumption of what the
- 6 A. (Long) Well, you have to make an assumption of what the in-service date is. Is it 2014? Is it 2015? So, it
- would be sometime after that, because, you know, it
- could even be the following year, might be when it
  first shows up.
- 11 Q. And, it would be included in the Energy Service rate?
- 12 A. (Long) Unless there's a change in policy or law. It doesn't all have to be in the energy rate, but that's
- one approach.
- 15 Q. Do we have rate calculations, estimates of the rate16 impact?
- 17 A. (Long) It gets down to compared to market, and I can't tell you what the price will be in '14, '15 or '16
- compared to market. I mean, theoretically, it could be
- a reduction, it could be an increase. You know, we'll
- know when we get there.
- Q. Well, we know the amount that you would be paying.It's whether that turns out to be greater or lesser
- than what the market is. But, in terms of a rate

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But we're in this very strange time in our industry where there's been a overabundance of shale gas that has affected New England, and that has created some short-term prices, on top of the most severe recession that's happened certainly in my lifetime.

So, if you want to believe that that's the way the world's going to look for the next 20 years, then, you know, decide accordingly, and it's all over, and that's fine. I mean, if that's the way it's decided, we have to live with that. That's not my belief.

And, so, we feel we've designed a very creative agreement. There's ways to address the market issue, if you think that -- if you think the market prices are going to stay low for the next 20 years, I don't think they are. I don't think REC prices are going to stay where they are. I mean, the Renewable Portfolio Standards are only in their second or third year. I mean, we've already testified they go up 1,600 percent, perhaps 1,800 percent when you take into account load growth. Okay? So, how is this state and how is this region going to take an 1,800 percent increase in renewables without doing things like this?

component, that will be set by the terms of the

contract -- the PPA, wouldn't it?

 ${\bf 3}~{\bf A}.~~(Long)~{\bf I}$  think, if you're asking "do we know what the

4 prices that will be paid in the first year of the

5 contract?" You know, we can estimate that, you know,

6 based on the year we assume, and that would determine

7 the REC price. And, then, we'd have to make an

8 assumption about what we think the wood prices are for

9 that year. You know, so you can make an estimate, and

it would be that. But you wouldn't know how it

compares to the market.

12 Q. Well, how would you intend to include it in rates?13 Would it be on a prospective basis reconciled somehow?

14 A. (Long) Yes.

15 Q. How do you see this playing out?

16 A. (Long) Well, you know, again, unless there's a change17 in policy or practice, you know, any Power Purchase

Agreement we have is an expense that is included in our

expenses that are recovered through our Energy Service

rates.Q. And, you don't have a quantification for what that

expense component would be in an Energy Service rate proceeding?

24 A. (Long) As I said, we can assume what we think the

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output is, what the megawatt-hours are. We can multiply that times what we think the CPI-adjusted REC price is and then discount it. We can go through some math, and the math would show that, compared to today's short-term rates, it will be higher. You know, but compared to what the rates will be in 2015, prices will be, you know, you could estimate, you could guess, but

you don't really know.

Q. And, that's a fair point. And, I'm not asking for a full 20-year rate trajectory. If it's not already in the record, and I apologize if it's there and I've forgotten it, a record request for an assumed rate impact, and given there are certain things you'd have to make assumptions about and state what those are, for the first year of implementation.

MR. BERSAK: As Mr. Long said,

Commissioner Ignatius, I think we are missing one piece of the puzzle, which is, what is to be assumed as the avoided energy cost? What's the market price of power in that year?

CMSR. IGNATIUS: Do you mean would then subtract off of what you would need to --

MR. BERSAK: Sure. In other words, suppose that the first year of operation was 2014, and if

rate that is sustainable.

MR. BERSAK: Could we do an analysis, Mr. Long, with today's rates ten percent up and ten percent down from today?

WITNESS LONG: Well, sure. I mean, but I think, you know, Mr. McCluskey has numbers that he has, a certain set of assumptions. And, I don't know, maybe Mr. Sansoucy has some numbers with different assumptions. And, you know, if someone wants to pick the assumptions, someone can also do the math. But, you know, I could say that RECs are in shortage at that point and that we, you know, RECs are below market. You know, is that the assumption I make or don't make? So, you know, it's kind of a difficult thing. It's kind of the heart of this case, because we disagree with people's 20-year market forecast. We just think there's no basis for it. And, all they simply did was take one number and escalate it for 20 years. And, could you have a step increase in the market two years from now, for all we know. You could have a step increase in RECs because of supply/demand. We've put in our testimony supply and demand charges, which implies there's going to be a shortage. Nobody in their forecasts considered that, none of the other witnesses considered that that's a possibility. And, that

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we did the calculations that Mr. Long talked about, where we figure out what the alternative compliance price is for 2014, we come with a wood price for 2014. We do the mathematics and come up with a price of what we would be paying to the facility, that's fine. But what do we compare it to? If it turns out there's a shortage of energy, for whatever reason, all the nuclear plants shut down, and the market price of energy skyrockets, the impact from this plant would be a decrease in rates. If it turns out that the rates are lower, there would be an increase. And, that's the problem that Mr. Long was testified to. We could do math, but we don't -- we can't predict the future. 

CMSR. IGNATIUS: But, in Energy Service dockets, we often see rate trajectories for the next few years that are based on some sort of assumptions, and perhaps putting in a couple of different assumptions. I'm fine with that. I'll tell you, my concern is, if somebody says to me "Well, what's this going to mean for rates and how are customers going to be able to handle the increase?" I can't give them the answer "Gee, we don't know, because we don't know what the market is going to be." That is true, but that's not the answer. There's got to be more analysis to show that this is a reasonable

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certainly doesn't stay a straight line, it says the market just went up.

So, I mean, the thing I always struggle with is, whatever I will give you will be wrong. And, as I say, you know, it could be to a point in the future you say "this is a great deal." There is some pressure in the early years, there certainly is, and I think that's what you're getting at. But I think it's a pressure on everybody right now, because of the drop in natural gas prices.

But, then, if you look at the last few days, you could say "Gee, I wish I had this power right now." Because the price for the last few days have been far above the contract prices. So, and I know they're not going to last, and I'm not trying to suggest that they would last. But, I'm just saying, you see the volatility of gas prices, I'll tell you that I just -- I don't know if it was today, but yesterday the price of natural gas at the Newington delivery point was \$20 per million Btu. You know, and it's normally like in the 7 or less range. So, that just shows you how much volatility there is in the market. And, I can't tell you, if load grows, if there becomes a gas transmission line that fails. As Bob was saying, if a nuclear plant shuts down or some way delists,

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that could change market prices very quickly. And, from 1

2 my -- sitting from where I am, I like having a stable -- a

3 stable, you know, rate from a renewable source that

4 creates huge economic benefits that I think positions PSNH

very well to meet its environmental renewable 5

6 requirements. I mean, that's the way I look at this.

And, I'd be happy to work with the Legislature or this 7

8 Commission or anybody to see how we can implement that

9 renewable policy with the minimum impact on rates. And,

there are ways you can do it. But, if you just pass it 10

11 off to the Energy Service rate, and the market prices are

12 low, well, you know that we have -- everybody in New

13 England has pressure on that right now. Every generator

14 certainly has pressure on that right now. But it's not

15 going to last forever. It can't. It's not sustainable.

16 CMSR. IGNATIUS: Mr. Chairman, if we can

17 have a record request reserved for, I'd say, the year 18 2015, and then a number of reasonable assumptions that the

19 Company wants to state on how it's estimating those cost

20 impacts. Understood that they're assumptions and only as

good as --

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MR. BERSAK: We will do that,

23 Commissioner Ignatius. And, we will state the assumptions

24 that were made. 1 not forecasting rates? How are you determining that

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the Laidlaw prices in the PPA are "fair and 2

competitive"?

**4** A. (Long) Well, I went through that in my summary, and 5 again earlier. You know, we showed you historical data that showed how competitive the formula is. And, then, 6 7 you saw from that chart that, in the recent times, 8 where the price has declined, it's less competitive. 9 So, I think it shows that the formula works. It shows 10 that the price is stable. And, you know, then you go 11 beyond that into the future. But, you know, just look 12 at the recent past, the energy price is competitive. 13 And, then, you can argue over what you think the future 14 will hold, and that's where we have our disagreements, 15 at least it seems between us and some of the other parties. So, that's speculative. But I think that the 16 17 demand for renewables only goes up. And, I think that's -- and, I believe it will be competitive. And, 18 19 we have another chart in here that says -- it shows us why demand really implies there's going to be a 20 21 shortage of renewables and RECs. And, so, I think that 22 also indicates that having highly discounted prices off 23 of ACP is probably a pretty good design. So, that's,

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CMSR. IGNATIUS: Thank you. CHAIRMAN GETZ: And, that will be

"Exhibit PSNH 16".

MS. DENO: Fifteen. 4

MR. BERSAK: Is that 15?

CHAIRMAN GETZ: Was 15 the conversion

7 factor calculation or was that taken care of orally?

That's what I have.

9 CMSR. BELOW: That was taken care of. MR. BERSAK: That was taken care of. 10

CHAIRMAN GETZ: That was taken care

orally? 12

MR. BERSAK: Yes, sir.

CHAIRMAN GETZ: Okay. Then, it will be

15 "Exhibit 15" for the 2015 rate effects within certain

16 parameters.

(Exhibit PSNH-15 reserved)

BY CMSR. IGNATIUS: 18

Q. Mr. Long, I have got notes, it's either from yesterday 20 or the day before, that Mr. Edwards asked you a couple 21 of questions, and that you had stated that "the prices 22 are fair and competitive", and another point you said 23 "Laidlaw's rates overall are less than others." And,

I'm wondering how you draw those conclusions, if you're

1 having it.

All right. And, then, your other statement that 2 Q.

you know, that's really what I mean, compared to not

"Laidlaw rates overall are less than others." What 3

were you using to reach that conclusion? 4

A. (Long) Well, yes, I'll let Mr. Labrecque back me up on

that. But, you know, when you go out, he has a table 6

7 that shows other prices. Obviously, the one that has a

8 lot of media is Cape Wind --

(Court reporter interruption.)

#### BY THE WITNESS: 10

(Long) A lot of media on the Cape Wind Project, and this price is clearly below that. There's a Rhode 12 13 Island project, this one is clearly below that. You know, you may be able to find another one that is less 14 15 than this, another renewable one. And, it would typically probably be some wind projects, because wind 16 is less capital-intensive, as we talked about, than 17 biomass, but it won't have the jobs, it won't have the 18 19 economic benefit.

> But, beyond that, Mr. Labrecque can give you some more information.

22 A. (Labrecque) Yes. Mr. Long was just referring to an 23 Attachment RCL-2, we put into our initial testimony 24 that listed some recently announced publicly available

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- pricing for other renewable projects. And, you know, 1
- 2 it shows a range of pricing from the, you know, the
- 3 extremes of the offshore wind at over 23 cents a
- 4 kilowatt-hour, Cape Wind at maybe 18 to 20 cents now.
- 5 There's a few other biomass comparable units that were
- 6 offered into a Connecticut-sponsored solicitation that
- were in the range of 13 to 15 cents, but, to the best 7
- 8 of my knowledge, those contracts are still being
- 9 developed, under dispute, nothing's been constructed.
- So, I can't attest that those projects are up and 10
- 11 running. That -- those are just some of the
- 12 comparables we put together.

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- 13 A. (Long) And, you know, I think I would caution, you
- know, it's probably going to -- it's going to be 14
- 15 misleading for people to simply take numbers and
- 16 compare that way. You know, I would ask the question,
- 17 "What is the protections in any one of those?" And,
- 18 are you paying 15, 20 year contracts, and when it's 19 over, it's over.
  - Whereas, in our contract, there could be a value proposition that to my knowledge doesn't exist anywhere else. That's the Cumulative Reduction Factor. So, I think you have to look at that. Then, you also
- 24 have to look at the feasibility of the project. A lot

- was submitted in September of this year, PSNH submitted 1
- 2 that we believe that, to meet our requirements for
  - energy, capacity, and RECs, that the construction and
- 4 operation of a 50-megawatt biomass facility was the
- 5 right thing to do. Now, there was much discussion that
- 6 the Commission's finding of acceptance was not an
- 7 approval that we could go forward and do that. That
- 8 was clearly understood at that point in time. But the
- 9 67 and a half megawatt facility, in comparison to
- 50-megawatt plant that we propose, we deem to be 10
- 11 consistent. The difference being that we propose to
- 12 build and own, there are complications to cause that to
- 13 be, so it's a substitution of one biomass plant for
- another. 14
- 15 O. Although, with a different rate setting and recovery structure, correct? 16
- 17 A. (Large) Yes.
- 18 A. (Long) And risks.
- 19 Q. Can you explain more on the risk?
- 20 A. (Long) Yes. A simple one is, we talked about it
- 21 earlier, if the plant doesn't operate, we don't pay.
- 22 And, I don't want to get into a long dissertation, but,
- 23 you know, if we own a plant, and the plant isn't able
- 24 to operate, there's still some costs that are incurred.

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- these are ideas and concepts. And, actually, the costs 1
- 2 haven't been fully worked out. And, so, you have to
- look at "what is the feasibility?" And, then, you look 3
- 4 at where we are with Laidlaw. They have already gone
- through the Site evaluation Committee. They already 5
- have, as I call it, a half-built plant, in that they 6
- have a boiler. You know, they already have their 7
- engineering in progress, they already have their 8
- 9 interconnection study well in progress. 10 So, how does that compare against some
  - of these over proposals that people make, where it's
- 12 kind of a concept in someone's mind right now. So, it's just -- it's a complicated thing when you're 13
- 14 dealing with new development. A lot of those projects
- 15 have a long way to go. This project still has a ways
- 16 to go, but it's further along.
- BY CMSR. IGNATIUS: 17
- **18** Q. Your -- I think you've testified, and the "you" is
- 19 generally here, because I can't remember who, that the
- 20 -- entering into the PPA is consistent with PSNH's most
- recently approved Least Cost Integrated Resource Plan. 21
- 22 Can someone elaborate on that please?
- 23 A. (Large) Certainly. In the Least Cost Plan that was 24 viewed as adequate most recently, prior to the one that

- 1 Q. Thank you.
- **2** A. (Large) And, if I may, Madam Commissioner?
- 3 Q. Please do.
- 4 A. (Large) We have included the energy, capacity, and
- RECs, as anticipated from Laidlaw, in the Least Cost 5
- Plan that was filed in September of this year. 6
- 7 Q. Thank you. And, one minor question, I think, and that
- does it for me, is on this inability for the plant to 8
- 9 operate, if it's a matter of insufficient transmission
- 10 capability, and the plant is not dispatched because of
- 11 that, I assume PSNH does not have an obligation to pay
- 12 for what would have -- it would have produced if it had
- been on line? That that sort of economic dispatch 13
- 14 decision is simply one of the risks that the plant has. It won't be paid for anything it might have produced 15
- 16 during that period. It's simply energy not produced
- 17 and you don't owe them for it, is that correct?
- (Long) That's correct. And, if ISO does not recognize 18 A. their capacity, we don't pay for capacity either.
  - CMSR. IGNATIUS: All right. Thank you.
  - CHAIRMAN GETZ: Good afternoon. Just a
- 22 couple of questions. And, I think just for you, Mr. Long. BY CHAIRMAN GETZ:
- 24 Q. I took a look at your direct testimony, Exhibit 3, at

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Page 4, there's a discussion that says "PSNH's strategy 1 2 in meeting the State's requirements regarding renewable 3 resources and the State's goals to reduce greenhouse 4 gas emissions", includes a few actions, one of those 5 being "entering into strategic renewable resource based power purchase agreements." And, then, there's a 6 discussion in the rebuttal, on Pages 27 and 28, that 7 8 talks about the drawbacks of an RFP process, and then 9 cites to the Lempster and Laidlaw PPAs as proof of successful bilateral negotiations. So, I mean, is it 10 11 fair for me to conclude that, you know, the Company's 12 position is that this opportunistic type of 13 negotiations is, at least in this area of purchase 14 power contracts, is superior to the RFP process? **15** A. (Long) Yes. That's exactly what I was trying to say. 16 You know, we're dealing with development and 17 developers. RFP processes, we use them all the time in 18 our purchasing of goods and services. You know, we and 19 our parent -- I mean, Northeast Utilities use it all

When you get into development of new

the time. You know, and, of course, those are the kind

of processes you use when you have a mature market for

very definable products, where you have multiple

vendors, multiple sources.

creative and to tailor a solution to the problem requires bilateral negotiation. And, we also have limited requirements, you know, I think as others have pointed out. There could be a period of time when we have a little more RECs than what we minimally need, but it's short-lived.

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So, it's -- you cannot be unique, creative, you cannot focus on those which are most feasible to an RFP. You know, not to belabor it too much, but I would say that RFPs in Connecticut have failed, because they issued contracts under a set of assumptions that turn out not to be true. And, they only had one party to work with. So, they get expensive. They find out the assumptions weren't true. They find out the costs aren't what they thought the costs were. And, I think, in one case, an explosion that just has caused all sorts of litigation.

18 O. Well, let me ask you questions then about on Page 24 of your rebuttal, on Line 16, there's a question. It says "Is the development of new renewable generation that matches PSNH's needs and timing for RECs possible?" And, the answer says "Yes - but not economically. Biomass plants tend to be more economic if they are properly sized. Therefore, the combined costs of two

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projects, in a very complicated business and regulatory environment and market environment, where RFPs will typically fail, because they're too simplistic and they're too short-term. You go out for an RFP, you'll get everybody's idea about their best idea and their best project. And, you measure it on some criteria, and it will turn out to be wrong, because it's not a developed project. You know, you can't go on with insufficient information. We have been working with Laidlaw, as I said earlier, almost four years. This is not an easy process.

And, I'll take Lempster Wind as an example. If we were to have gone out for an RFP, I don't think we would have gotten anything. What we had to do was work with Lempster Wind, who had a site, who already, you know, had a certain degree of feasibility, and they needed a utility to work with. But, at that time, there were no other projects in New Hampshire like it. So, an RFP would have -- would have, if anything, gotten -- perhaps got us involved with some out-of-state project, which I don't think meets the New Hampshire requirement.

So, there are limited opportunities in New Hampshire, we know what they are. And, to be Page 84

15-megawatt biomass plants is likely to be considerably higher than one 30-megawatt facility." And, then, it goes on later to say, "In order for an economically sized biomass plant to be built, in the early years it may produce more RECs than PSNH might need; but, the alternative is either not to have any new renewable generation built, or to build more costly, inefficiently sized plants based on REC needs alone."

That sounds like to me, though, it's presuming that there is a single buyer who's buying the entire output of the plant. And, I mean, is this another alternative, that there could be more than one purchaser for one of these developments? (Long) Yes. That's another option. It's another 14 A. complication. It's really difficult when you get multiple buyers in a situation that's unique. And, in our case, we have the Cumulative Reduction Factor. So, do you say, at the end of the period, you're going to have two owners of a power plant project? I think the trend has been in New England not to have multiple owners of a power plant. Because you get into decisions of control, and it just doesn't really make any economic sense.

Also, as I've said before, the best site

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- and the most feasible project on biomass in the state, 1
- 2 in my opinion, by far, is Berlin. And, it is the size
- 3 that it is. So, this answer that we gave, you know, I
- 4 think is a little bit awkward, and it's sort of
- 5 theoretical. The fact is, you know, you don't have
- 6 projects that go necessarily directly under the timing
- of when your RPS requirements are. You know, projects 7
- 8 are not easy. I'm not so sure I want to go through
- 9 what we've gone through twice or three times. You
- know, so, I think, for us, we focus on that project, 10
- 11 which we thought would do the most for the state and
- 12 would meet our requirements.
- 13 Q. So, similar to the question that says about RECs
- 14 basically may not be meeting -- the RECs available may
- 15 not be meeting PSNH's needs. Similarly, the energy and
- 16 capacity available from this project might not be --
- 17 match PSNH's needs? Is that a fair conclusion?
- 18 (Long) It's fair. But I think energy is less of a
- 19 problem than RECs themselves, just because a larger
- 20 base for energy, more options in the marketplace for
- 21 energy, as opposed to RECs, which are more limited, and
- 22 the requirement is a very fast-growing requirement.
- 23 So, it's fast-growing. So, how do you, if we're
- 24 growing, you know, multiples each year over the

- requirements of the RSA, and I don't think an RFP is a 1
- 2 good vehicle to focus on the requirements of the RSA.
- 3 You have to do arm's length bilateral discussions that
- 4 can consider all of the requirements of the State and
- the guidelines to price our own needs. 5
- O. When you say "the RSA", you're talking about things 6 7 other than price?
- 8 A. (Long) Yes. Other than price, and located in New
- 9 Hampshire, and providing economic value to New
- 10 Hampshire.
- 11 Q. And, so, then, ultimately, your argument is that --12 your position is that, to the extent that the energy 13 prices are above-market, you've created this structural
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- 15 A. (Long) Protection.
- **16** Q. -- mechanism, depending on what happens over time that 17 may or may not --
- (Long) Yes. 18 A.
- 19 Q. -- provide full protection?
- 20 A. (Long) Yes. And, just as a comparison, I'll bet you
- 21 that the Cape Wind Project, which is priced higher than
- this, does not have that protection. So, this is 22
- 23 unique. And, it is a way for customers to get value.
- 24 And, you know, when you think about renewables and

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- previous year's REC requirements, how do you acquire 1
- 2 that is through a long-term purchase power contract
- 3 that can keep up with that fast growth. If this
- 4 project were delayed a couple years, we would have a
  - really good match. You know, but I'm not advocating
- that. So, we have to take it as it's available. 6
- 7 Q. So, this gets back to your position that, if one were to issue an RFP, it would probably be something for 8
- something very specific, trying to match the Company's 9
- 10 needs for energy, capacity, and RECs. But your view is
- that that's not a -- that just doesn't work in this 11
- 12 area, and it's better to try to take an opportunity
- that's available and mold that opportunity in a way 13
- 14 that meets the needs?
- 15 A. (Long) I think, yes, I think that's correct, what you
- 16 described. And, you could -- we could do a short-term
- RFP for a year or two, and we could use that as a 17
- 18 method to do some short-term purchases. But, if we did
- 19
- an RFP, we'd probably be talking to somebody in Maine, 20
- and we'd probably be talking to a wind project in Maine. You know, and to me, that wouldn't -- that 21
- 22 really wouldn't advance what the State's trying to
- 23 advance.

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24 And, so, how do you focus on the customers, I think you have to look at the long term. You know, a short-term action is, as most utilities, is do nothing. But, if you do nothing, then three, four, five years from now, ten years from now, we won't have what we need. And, the opportunity is there now. And, our renewable requirements are growing rapidly.

> (Chairman and Commissioners conferring.) CHAIRMAN GETZ: Okay. Thank you, Mr.

Long. Mr. Bersak, are you going to have redirect? MR. BERSAK: No, sir.

CHAIRMAN GETZ: No redirect. Let's -then we need, I guess today, to address Mr. Boldt's -- did you describe that as basically your "Motion for Rehearing" or "Reconsideration"?

MR. BOLDT: I would suggest it be viewed as a "Motion for Reconsideration", so that we can set what is going to be the accepted testimony and what is the accepted exhibits of Mr. Sansoucy, so we get the correct binders to you. We could start on certain things, if there is time. I also have to, unfortunately, admit that I approved Mr. Bersak's earlier comment of "we speed up by slowing down." I gave you an uncorrect collated set of tables on the Ventyx materials. I've got the correctly collated materials, so I would like to, in essence, swap

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But my motion is a Motion to Reconsider your ruling, so that we know the correct rebuttal testimony that should be in the record.

CHAIRMAN GETZ: Okay. And, then, we would have opportunity for objections to that, I guess. Ms. Hatfield.

MS. HATFIELD: Well, Mr. Chairman, I guess I would just say that it's one thing for Attorney Boldt to request reconsideration, and I think he has the right to do that. But, to suggest that that's necessary in order for us to understand what's in, I would just disagree with that. I think, if your ruling stands, I think we all understand what's in and what isn't. So, reconsideration is something different. But I fully understand, if your ruling stands, with the exception of the Ventyx and Energy Solutions material, I think it's pretty clear.

MR. BOLDT: Based on what was discussed today, Mr. Chairman, I believe that it is necessary for me to urge you today, because there are things that were commented on by Mr. McCluskey, by Mr. Frantz, by the responses of the PSNH crew that directly go to prove that what my expert has said on behalf of the City of Berlin is

to move this witness forward.

MS. AMIDON: Well, with all due respect to Mr. Bersak, the City of Berlin, and to the Commission, Staff has been preparing for today, and we have not had a chance to review the attachments that were provided to us late in the day yesterday.

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CHAIRMAN GETZ: Well, I'm not even sure that we actually would even ever get that far. We're talking quarter of 4:00. But I think what the -- if I'm understanding the proposal is that there would be -- there would be direct, and then the first opportunity for cross would be --

MR. BERSAK: Is us.

CHAIRMAN GETZ: -- would be PSNH. So, that would be a lot to accomplish today.

MR. BOLDT: Right.

MS. AMIDON: Thank you.

MR. BERSAK: Ever the optimist.

CHAIRMAN GETZ: And, we could dismiss

the panel. Thank you all very much.

(Chairman and Commissioners conferring.) CHAIRMAN GETZ: Okay. Let's proceed in this manner. We'll give, Mr. Boldt, your opportunity to make your argument. Go ahead.

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proper rebuttal. Remember, I'm an intervenor, I don't 1 have a case in chief. There is no burden that I have that 2 I had to put in my first direct. I'm an intervenor. The 3 4

burden is squarely on PSNH.

CHAIRMAN GETZ: Okay.

MR. BOLDT: We're here to --

CHAIRMAN GETZ: Let's hold that off for a minute. I just want to find out if there is anything else that we're going to have to deal with today, other than the motion and responses to it?

MR. BERSAK: Just so you're aware, Mr. Chairman, if we get beyond whatever these procedural matters are, and if you should decide that Mr. Sansoucy should at least start his time on the witness stand, that the Company is ready, notwithstanding what your ruling is, to do our cross today, to get that done with, so we move this docket forward.

CHAIRMAN GETZ: Ms. Amidon.

MS. AMIDON: With the last suggestion by Mr. Bersak, we would disagree with that. We are not anywhere near ready to hear the testimony of Mr. Sansoucy. MR. BERSAK: Well, hearing is one thing,

cross-examining wouldn't be until next Tuesday. I'm not sure where the harm would be if we were able to have time Page 92

MR. BOLDT: Thank you, Mr. Chairman. If I may approach? What we have is a version of the rebuttal testimony that is marked up to give effect to the current standing of the Commission's ruling. If we look at Ms. Hatfield's motion that the Court granted in part, certain exhibits were put back in by agreement. We now -so, we have 5, 6, 7, and 8 are in. If you -- those are Item (a) addressing the exhibits. The exhibits are scattered throughout. As I said, we are an intervenor. We added this material in direct response to the testimony that was filed for the first time on the same day as our original testimony, by Staff, by OCA, and this is in direct rebuttal to that.

CHAIRMAN GETZ: I'm sorry, say that again?

MR. BOLDT: Our rebuttal testimony is filed in response to the direct testimony of Staff and OCA, which was filed originally on the same day as our direct testimony as an intervenor. So, I can't respond to them before I've seen it. Our rebuttal is in response to them. We filed ours on the 18th electronically. So, the argument that we "should have put everything in originally" is not fair to us as an intervenor. The exhibits that are attached directly go to rebut the

DE 10-195 PSNH/LAIDLAW BERLIN BIOPOWER Page 93 Page 95 positions taken by Staff and OCA. CMSR. IGNATIUS: Wait. Now, let's not 1 1 And, if I may, let me walk through the 2 2 get into the merits of the testimony. I just -- a simple 3 types of issues that are raised in the various (a), (b), 3 (c), (d) of Ms. Hatfield's motion, and then go to, for MR. BOLDT: My apologies. 4 4 example, Mr. McCluskey's testimony and show why we are CMSR. IGNATIUS: Are you not concerned 5 5 6 addressing those very same topics. 6 and not challenging the decision to strike the sections MS. HATFIELD: Mr. Chairman, if I could 7 with the lines through them? And, you are challenging the 7 parts that grayed, but not the stricken, not the lines? 8 just interrupt? This would have been more properly 8 9 presented, I think, when Attorney Boldt had an opportunity 9 MR. BOLDT: I tried to distinguish the 10 to argue against my motion. But is the Commission 10 categories by the lining. We are objecting to all of it being stricken. 11 considering granting reconsideration, to do this now? Or, 11 12 I mean, this is going to take awhile. 12 CMSR. IGNATIUS: Thank you. 13 CHAIRMAN GETZ: Well, we're going to 13 CHAIRMAN GETZ: Try to get through 14 hear the argument. And, what we do with it is not clear 14 unimpeded. 15 at this point. 15 MR. BOLDT: Feel free to ask any MR. BOLDT: And, I appreciate that, your 16 16 questions, because I know I am long-winded. Item (b), as 17 Honor. And, I will try to go as fast as I can. But I do 17 I said, those are the items that are highlighted by 18 respectfully -- I'm sorry to -strike-throughs. Those are, in essence, the DR responses. 18 19 CMSR. IGNATIUS: That's okay. Finish 19 And, those are, in essence, going to the issues that are 20 20 unique to Berlin, why this is in the public interest, why your sentence. 21 MR. BOLDT: I do respectfully request 21 this is not something that is another RFP responder could that the Commission remember that Ms. Hatfield filed her provide, not something that is -- a comparable project 22 22 23 motion at about 5:30 on Sunday evening, and we argued this 23 could provide. Those are lines of testimony that came in 24 motion first thing on Monday morning. This is something 24 today. Page 94 Page 96 that, in due process, we request that it be reconsidered Item (c) on Ms. Hatfield's list deal 1 1 2 in part for that. And, let me march through her areas 2 with capacity. unimpeded, then give you the evidence that is in or the MS. HATFIELD: Mr. Chairman, would it be 3 3 positions that are in Mr. McCluskey's testimony. For okay to respond to each other issue, because it would be 4 4 5 example, --5 easier for me? CHAIRMAN GETZ: Well, I want to let MR. BOLDT: May I get through my list, 6 6 Commissioner Ignatius impede first. 7 7 and it may speed up the ultimate thing, because certain MR. BOLDT: Of course. I wasn't 8 items are duplicative that she has stricken. And, if I 8 intending that as an imposition. My apologies. 9 9 may present my motion? CMSR. IGNATIUS: I just wanted to CHAIRMAN GETZ: I'd like to hear it 10 10 understand the exhibit that you've just shown us, where completed. 11 11 12 some things have cross-outs through and some have gray MR. BOLDT: Thank you, Mr. Chairman. 12 13 over them, --Item (c) is regarding approximately five pages dealing 13 MR. BOLDT: Yes. with capacity issues. Similarly, Item (d) deals with 14 14 CMSR. IGNATIUS: -- you know, to be sure 15 capacity issues. That is why it is important for this 15 I know what it is we're arguing about and what we're not body to consider the capacity pricing and the potential 16 16 17 17

arguing about. MR. BOLDT: The cross-outs are the first Item (b) of Ms. Hatfield's motion. Those are, in essence, the DR responses. Our position would be, those go to what is important about the infrastructure, the economic benefits for the City of Dover [Berlin?], why this process makes good sense. It wasn't a -- for example, no other person responding to an RFP could have those items.

upsides to the ratepayers as a result of this. This is one area where Staff gives a very brief paragraph saying,

in essence, "We don't have time to analyze it. We haven't

analyzed it." But OCA says, in essence, "It's \$11 million

21 under-market for that element of the pricing." Mr. 22 Sansoucy's testimony goes to analyze why capacity is so 23

important. Certain of the exhibits address the impending retirement of various other plants in the New England

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area, and what this would do for the ratepayers of New Hampshire to have a lock-in of this amount of capacity. That is a vital issue for this Board's consideration.

Section (e) of Ms. Hatfield's materials deal with the natural gas and electric market analysis. In part, that is the Ventyx and Energy Solutions materials that were held in abeyance by this body yesterday -- or, Monday.

Item (f) deals with the REC pricing, as does (g) and (i). Included in those REC pricings are things such as the wisdom of the purchase option, the wisdom of the Cumulative Reduction Factor, things of that nature, which we have heard testimony from the panel today, we have heard testimony -- or, cross-examination, rather, of Mr. McCluskey today on certain of those issues. It is important for this Board to have the City's evidence at balance to evaluate this important issue in the PPA.

Item (g) is the Cumulative Reduction, I believe I just mentioned that. Item (h) deals with the output of the plant, again, capacity. Those are all items that are addressed, in part, in Mr. McCluskey's testimony. For example, an example only, if you look at Page 14 of Mr. McCluskey's testimony, he deals with the -- whether there are going to be excess RECs, and how is -- what's

everything you've said. I think we've got a transcript that's available. I'm going to ask Mr. Patnaude to be able to at least give out a rough transcript of what you have said that will be available to the other parties, and then that we can convene tomorrow afternoon to permit the opportunity for oral objections to this, rather than put people under the pressure of trying to respond to all of these issues, which I assume they haven't heard, right here today, which I think would be unfair.

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MR. BOLDT: And, for the record, Ms. Hatfield and I have discussed these basic broadbrush principles. The details of pages, obviously, we have not. But I'm fine to show up tomorrow afternoon, and we can conclude that portion. And, I'm fine to proceed with a little bit more to get my side of the aisle done.

CHAIRMAN GETZ: Yes, I want to get you the opportunity to make all your arguments. Ms. Hatfield, did you have something?

MS. HATFIELD: Well, I'd be willing to try to dispose of this today, Mr. Chairman, so we don't have to come back tomorrow. And, I could do that just after a short break, just to make sure that I did understand. But I certainly don't need a whole day myself. I can't, obviously, speak for anybody else.

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the market for those? At Page 18 of Mr. McCluskey's 1 2 testimony deals with exceeding market price. 3

Mr. Sansoucy's testimony addresses that specifically, on

how do we have above-market prices. 4

CHAIRMAN GETZ: Excuse me.

MR. BOLDT: Mr. Chairman?

CHAIRMAN GETZ: Can we just hold for one

second?

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MR. BOLDT: Certainly.

(Chairman and Commissioners conferring.)

CHAIRMAN GETZ: Before -- let me just, I

want to ask this thing, because I'm concerned about some fundamental fairness issues here. I'm assuming you've got

a little more to say?

MR. BOLDT: Yes, but I can be -- I'll try to be as succinct as I can, Mr. Chairman.

CHAIRMAN GETZ: That's fine. What I'm more concerned about is, this is essentially a Motion for Rehearing or Reconsideration under RSA 541. We're going to treat that, you know, with the same standard under the Supreme Court cases, whether we've mistakenly conceived something or overlooked something, and to give other parties an opportunity to object. I think part of the

problem is, folks are hustling to try and put down

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CHAIRMAN GETZ: Okay. Well, let's finish your argument please.

MR. BOLDT: I believe I was on Page 18 and 19 of Mr. McCluskey's testimony that addresses his allegation that there's an exceeding of market price in the PPA. Page 20 begins some testimony on the impact of gas prices that -- and a reference to a Synapse report for Class I RECs. Those are exactly things that are countered by Mr. Sansoucy's testimony. And, Page 25, for example, we again have some testimony from Mr. McCluskey on over-market price projections and the impacts of that. Long-term price projections on Page 27 and 28. Those are directly countered by Mr. Sansoucy's testimony that was, in part, stricken. Page 47 gives Mr. McCluskey's summation that it is "not satisfying the public interest". Mr. Sansoucy's testimony goes directly to that.

Mr. Frantz's testimony -- Frantz's testimony deals with public interest and economic benefits. Mr. Sansoucy's testimony goes directly to rebut those assumptions and conclusions.

Also, Mr. Traum's testimony addresses things like, just for example, his Exhibit 10, on the fluctuation of market gas prices and how much, what are the projected futures of that. Mr. Sansoucy's testimony

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addresses those types of issues.

In short, Mr. Chairman, members of the Board, what is important for the City of Berlin to have considered by this Board is the impacts not only to our taxpayers and ratepayers, but the residents of the North Country and the state as a whole as a positive of this project. You do not have testimony directly before you yet, without Mr. Sansoucy, of the potential of this PPA showing not a negative to the ratepayers, but actually a \$300 million positive for the ratepayers. That has to be brought into the mix for balance. And, it is important for us, and may I suggest allowing it in, and then giving whatever weight in your mix that you wish to give it. But, I think by striking it at this stage, you potentially have created a reversible error that then has the Supreme Court saying, "because other parties were not able to cross-examine Mr. Sansoucy on these topics, we have to come back and do this again", which nobody wants to do.

We respectfully request that you overturn your motion to strike. Allow us to have all of the rebuttal testimony and its exhibits in, save for those segments that deal, at the very end there are two questions that are stricken, because they dealt with responding to Concord Steam. Those we agree should be

tomorrow, but I'm going to leave it to her discretion, based on it's her motion that we're --

MR. BERSAK: I can certainly give you the Company's position. Which is that, you know, we've heard through the testimony of our panel that's been up there now for two and a half, three days, that the issues in this proceeding are wide-ranging, they are comprehensive, they deal with all the public interests that were set out in the Renewable Portfolio Standard law. They deal with environmental issues, economic issues, job issues, pricing issues, capacity, energy, REC, and they go across the board. It's very difficult to contain the testimony that the City of Berlin put in and say "it doesn't respond to something that was included in other testimony and therefore is not proper rebuttal."

Now, in addition, you know, the practice before this Commission has been that, when you get to the stage of the hearing, I wouldn't say "anything goes", but things, you know, you're allowed to bring things in that came out of nowhere. Today, we were offered an exhibit with respect to the New York Economic or Energy -- ERDA, whatever that is in New York, that Mr. McCluskey was asking the panel, "Aren't you familiar or are you familiar with in New York how they do this?" That was nowhere to

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out. So, Commissioner Ignatius, I apologize, I had meant
to say those earlier. That, yes, we agree that that is
out. But all else, that is either in the strike-through
of the first eight ages or the shading or the highlighted
sidelines that are the bullet points from the Energy
Solutions materials, all of those materials should come
back in.

And, we ask this Board to overturn its prior ruling, in the interest of fairness, in the interest of justice, in the interest of balance, so that this body can come to a just, true, and proper decision. And, I truly appreciate your time.

CHAIRMAN GETZ: Thank you. Okay. So, opportunity to respond. Mr. Bersak?

MR. BERSAK: Did you say something, Mr. Chairman, about coming back tomorrow or how are we going to deal with this?

CHAIRMAN GETZ: Well, I guess, why don't we hear if anybody has any objections. I was assuming that on this was -- this is a motion to strike originally by the Consumer Advocate, who should, I think, have an opportunity to go last on this issue. And, I suspect is adverse to the position just taken. So, I think I've heard from Ms. Hatfield that we need not come back until

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be found. But now that's an exhibit inside this
proceeding. To say that those kinds of things that come
in spur of the moment on that kind of examination are in,
but Mr. Sansoucy's testimony is not in, seems to be a bit
arbitrary and unfair.

CHAIRMAN GETZ: Well, isn't it a very large difference between materials brought in through cross-examination as to prefiled testimony or rebuttal testimony?

MR. BERSAK: I would much rather have things filed, and so we can look at it and be prepared for it and deal with it, rather than have to deal with it on the fly, and not even know what the basis of the study is that's being brought in. So, yes, there are pluses and minuses.

But, frankly, what the Company's position is, is that we probably think, on balance, that the City of Berlin has a point. And, clearly, the Commission can give it whatever weight you think it is due, and that we would recommend that you consider favorably the City's motion.

CHAIRMAN GETZ: Thank you. Mr. Edwards, do you have a position?

MR. EDWARDS: No.

CHAIRMAN GETZ: And, Mr. Shulock? testimony is.

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I'm inclined -- I know I heard Ms.

MR. SHULOCK: Well, first of all, I don't see -- it was difficult to follow the entire discussion, because Mr. Boldt speaks quite quickly. But I didn't hear anything that met the standard of anything that had not been discussed prior and that you had overlooked or failed to consider. So, I don't think it meets the standard for granting rehearing to begin with. 8

Hatfield say that she would like to take a short recess and resolve this today. But, given the many things that Mr. Boldt said, I'm inclined to agree with the Commission. It may be appropriate for Mr. Patnaude to provide us with a transcript that recites Mr. Boldt's objections as he stated them today, so that we can prepare a fully informed response for the Commission, an objection for the Commission tomorrow. But we will be making an objection.

But, secondly, I think that this type of position invites gamesmanship, in terms of how processes -- how the process goes. You do have this established procedure of filing direct testimony, which is to contain a party's case in chief. We all knew at the outset that the issues in this case were wide-ranging. And, if we had substantial testimony on those issues, we should have filed them directly. Our rebuttal testimony is simply to respond to the arguments made on a -- by another party, and that may include something that we didn't say in direct, but not to the extent that has been provided by the City.

We don't believe rebuttal testimony should be used to include responses to data requests to address what's perceived as an omission from someone else's testimony or to be used to supplement direct testimony, where the party subsequently finds that they failed to include material which they, you know, may have wanted -- may have overlooked at the outset.

And, I can speak directly to the issue that involves the wood IPPs in this testimony, which is the attempt to bring in through testimony a data -- a response to a data request that we made. We asked the

So that I think I would leave it to the Commission. If you would like us to take a short recess, I will follow the Commission's directive. I'm just saying, I think I'd prefer to see exactly what was said, so I can prepare an appropriate response for Staff.

CHAIRMAN GETZ: But your basic position nonetheless is you object to the motion?

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data response and we also asked for the backup in that 1 2 data response. We were stonewalled on that, and told that "All of that information is public record. Go find it." 3 And, that I think is the essence of their answer. "The 4 requested information, [which includes XYZ], are all 5 public information available at the PUC or the City of 6 Berlin." There is no real attempt to answer the discovery 7 request on the testimony that they have submitted as 8 rebuttal. 9

MS. AMIDON: Correct. 1 2

overlooked something.

CHAIRMAN GETZ: Ms. Hatfield, are you prepared to go ahead now?

And, so, I see this essentially as an abuse of that rebuttal testimony process. And, I don't --I'm not saying that's an intentional abuse, I'm just saying it's one that the Commission should not invite through its orders.

MS. HATFIELD: Sure. Thank you. Actually, I agree with everything that Attorney Shulock and Attorney Amidon said. So, I'll try not to be too repetitive. But I do agree that Attorney Boldt's Motion for Reconsideration I don't think meets the standard of 541, that the Commission either made a mistake or

CHAIRMAN GETZ: Thank you. Ms. Amidon? MS. AMIDON: While I'm sympathetic with the fact that Mr. Boldt does not practice before this Commission, I don't think that excuses him from complying with the normal rules. And, I was very concerned when I heard him characterizing Staff's testimony. They haven't been on the stand yet. And, also characterizing Staff's questions and testimony today as something that is -- he is able to rebuttal through testimony that he filed some time ago, and which did not comply with what rebuttal

He specifically said, as Attorney Amidon just stated, that I think that one of his bases for his motion is that Mr. Sansoucy needs to respond to Staff's cross today, and I don't believe that his written rebuttal is necessary for that. He will be on the stand and he will be crossed. And, if the Commission agrees with Mr. Boldt that the Commission needs certain information from him, the Commission itself can cross him on a wide range of issues.

As Attorney Shulock said, we all knew the issues at the outset. You know, the fundamental issue being whether this is in the public interest. And, Mr. Sansoucy certainly spent a lot of time in his testimony discussing whether it was in the public interest, and

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that, in our view, is just clearly more appropriate for direct testimony.

With respect to all of the information about siting, I don't believe that Staff or the OCA had a single mention of those types of issues, about whether Berlin is the best place for the plant or anything like that. So, I certainly understand that is a strong view of Mr. Sansoucy, and I think that that will come out in his time on the stand, but it's not appropriate in his rebuttal.

And, with respect to the items that you've held in abeyance, Mr. Bersak talked about, you know, last minute things coming in, and the nice thing about prefiled testimony being that we can be prepared for the hearing. But I'll just point out again that that's really the problem with that whole section that you've held in abeyance, which is my Paragraph 12(e). You know, we still aren't sure if we have the complete materials. And, we remain of the opinion that those should be struck as well. We don't think that the parties have a meaningful opportunity to review those materials in order to cross Mr. Sansoucy. So, we do object to the Motion for Reconsideration.

The one area that I think is less clear

Mr. McCluskey and today's panel go to the concept of opening the door. If they think it is something worthy of cross, then it should be in on all witnesses and allow all parties to cross upon it. By opening back up and allowing the prefiled rebuttal testimony of Mr. Sansoucy to stand, this Board has all evidence in front of it that is proper, and all parties can have a meaningful cross-examination of it. We are now coming back on Tuesday for consideration of Mr. Sansoucy. Everybody will have more time to consider all of the evidence that is there.

And, I must say, this is the first time Ms. Hatfield has said that I've not given her now the complete materials that had been referred to. I don't know what she's talking about. We've given the Ventyx report, the most recent, and the most recent of the Energy Solutions, as well as the prior reports, backup, tables, that go -- that could be anything that Mr. Sansoucy was considering on the Ventyx materials we've provided.

And, I'd like the Board's ruling as soon as possible, so that we know how to prepare for the materials to be presented to this Board.

CHAIRMAN GETZ: Ms. Hatfield. MS. HATFIELD: If I could just response

to that? What I was referring to was, at the beginning of

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and related testimony, I believe in my -- I believe I reported to the Commission yesterday morning that I had overlooked a few issues, and I revised my motion. And, Mr. Boldt has added in another new exhibit, Exhibit 5. And, I wouldn't object to that being in. That's a capacity growth-related issue, which I think it could be
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in my mind than some of the others is -- are the exhibits

argued is related to some of those other exhibits. So, I wouldn't object to that. And, I think that's it.

MR. BOLDT: May I respond very briefly?

CHAIRMAN GETZ: One second please.

(Chairman and Commissioners conferring.)

13 CHAIRMAN GETZ: Mr. Boldt.

14 MR. BOLDT: Very briefly, your Honor.

15 It seems as if parts of the testimony that are in is

because I framed the question correctly in the eyes of Staff and the OCA. Whereas, some of the evidence that is stricken is because the question is improperly framed in their eyes. That should not be the standard for just and proper consideration of this case. I believe you have overlooked and misconstrued the substance of our testimony and the rebuttal nature of it against the testimony that

is prefiled by Staff.

My comment concerning the questions of

this afternoon Mr. Boldt approached the Bench and switched out some documents with you, and I just didn't know if he needed to do that with us as well? And, I --

MR. BOLDT: No, you --

MS. HATFIELD: And, I haven't had a chance to confer with him.

MR. BOLDT: Okay. For the record, the materials that I provided to Staff and OCA before leaving for lunch are the correct set. The Board had already left. I had asked the Clerk if those could be retrieved, and it couldn't be at that time. So, that's why we approached at this time. So, we will give the -- thank you for reminding me, Ms. Hatfield. I'll give the Board the corrected sets as soon as we conclude.

CHAIRMAN GETZ: Okay. Then, what we will do is take this matter under advisement. And, our goal is to deal with this in writing by close of business Friday at the latest, so that everyone can be prepared for next week, and just how much testimony will be entered by Mr. Sansoucy and an opportunity to prepare cross.

MR. BOLDT: Thank you, Mr. Chairman. CHAIRMAN GETZ: Ms. Hatfield. MS. HATFIELD: Did you already tell us

what time on Tuesday?

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	Page 113	
1	CHAIRMAN GETZ: I'm looking at 9:00	
2	Tuesday, February 1st. And, recognizing, I don't know how	
3	long, if we're going to be able to get through on Tuesday,	
4	the 1st, everything that still needs to happen, we have	
5	reserved on our calendar Tuesday, February 8th, as well,	
6	if we need to go over.	
7	MS. AMIDON: Thank you.	
8	CHAIRMAN GETZ: Is there anything else	
9	today?	
10	(No verbal response)	
11	CHAIRMAN GETZ: Hearing nothing, then	
12	we're adjourned until next Tuesday. Thank you, everyone.	
13	MR. BOLDT: Thank you.	
14	MR. BERSAK: Thank you.	
15	(Whereupon the hearing was adjourned at	
16	4:20 p.m. and the hearing to reconvene	
17	on February 1, 2011, commencing at 9:00	
18	a.m.)	
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<b>\$26</b> (1)	5:4	41:23;45:11	4 (14)	8.1 (3)
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<b>\$27</b> (1)	48:13	36:13;37:14;38:10;	11:2;12:2,8;22:19;	83 (2)
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<b>\$3.60</b> (1)	13:9	20-year (2)	81:1	86.60 (1)
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\$30 (2)	29:15	21 (1)	91:9	87.5 (1)
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\$7 (1)	77:7,18	37:4,6		22:3;42:10
52:23	15-megawatt (1)	2503 (1)	5 (6)	9.2 (1)
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